

London Borough of Barnet Licensing Act 2003 Licensing Policy

Effective from ****
(Approved at Full Council on
****)

Author	Group Manager (Regulatory Services)
Directorate/Director	Assurance Directorate Executive Director of Assurance
Responsible Committee	Licensing & General Purposes Committee
Commencement Date	**/**/2025
Review Date	**/**/2030

Contents

1. Introduction	4
2. Scope	5
3. Development of this policy	6
4. Fundamental Principles	7
5. Approach to licensing applications	8
Cumulative Impact Assessment and Cumulative Impact Zones	9
6. Public safety	11
7. Protection of children from harm	13
8. Prevention of crime & disorder	15
9. Public Nuisance	18
10. Health Considerations of Licensing	19
11. Live Music, Dancing & Theatre	19
12. Representations	20
13. Temporary Event Notices (“TEN”)	21
Late Temporary Events Notices	22
14. Integrating strategies & avoiding duplication	22
15. Enforcement	23
16. Administration, delegation & exercise of functions	24
17. Licence suspensions	24
Appendix 1 –Table of Delegated Functions	25
Appendix 2 – List of responsible authorities	27
Appendix 3 – Information on Alcohol Harm	29
Main findings	29
Background	29
Key definitions used in this release	29
Appendix 4 – Cumulative Impact Zones	37
A Statement of Adoption	37
B Area - BURNT OAK	37
C. Date of adoption:	38
D. Evidence for assessment.	38
Substance misuse prevalence, trends, preventative interventions and local opportunities	38

1. Introduction

- 1.1 The London Borough of Barnet covers an area of 8,675 hectares and has a population of approximately 389,300, which is the 2nd largest of all the London Boroughs.
- 1.2 Within Barnet there is considerable variation in the size of wards, so it is useful to look at the population density of each ward to gain a deeper understanding of the distribution of population within the borough. In 2021, Colindale South is projected to be the most densely populated borough with 12,683 residents per km², which is considerably higher than the average population density of the borough (5846 residents per km²). In contrast, Colindale North, Edgwarebury, High Barnet and Totteridge & Woodhouse have population densities of less than 2,000 residents per km². With the exception of West Finchley, the 5 wards with the highest population densities are concentrated in the south of the borough and those with the lower population densities tend to be in the north of Barnet
- 1.3 The Borough is mainly urban in character, being made up of a number of separate retail and commercial centres each surrounded by residential accommodation. However 28% of the borough is greenbelt with over 200 parks and greenspaces.
- 1.4 Our plan for Barnet 2023 - 2026 sets out the vision new vision for Barnet: one that puts Caring for People, our Places and the Planet at the heart of everything we do.
- 1.5 The Licensing Policy under the Licensing Act 2003 has a role to play in promoting these priorities and ensuring, where applicable, that it is achieved, subject to the requirements of the legislation and statutory guidance.
- 1.6 The London Borough of Barnet supports a diverse and vibrant daytime, evening and night economies all complementing and benefitting from each other.
- 1.7 Local licensed premises need to operate and flourish within the requirements of relevant licensing legislation, statutory guidance and the local licensing policy but effective management and partnership working with other businesses, regulators and other relevant stakeholders should ensure this is achieved. Barnet has a diverse residential community and needs to be able to offer that community venues that meet its needs, offering as wide a range of entertainment, food and leisure as is possible. This includes pubs, clubs, restaurants and entertainment venues of varying types, which would include the use of open spaces.
- 1.8 London is a 24 hour City. The Mayor of London has published the document entitled 'A Vision for London as a 24 Hour City' (available from London.gov.uk), which sets out the Mayor's desire to see creativity and talent flourish and which also acknowledges the economic benefits that a vibrant and diverse night time economy can bring. Encouraging and permitting such an economy needs to be balanced against the needs and rights of residents and other businesses and to ensure that where premises provide licensable activities, this is done in a way that promotes the four licensing objectives in the Act. The London Borough of Barnet will ensure that premises are well managed to ensure compliance with the licensing objectives and that there is no increased noise, crime, anti-social behaviour, and to reduce any potential negative effects on the health and wellbeing of Londoners.

- 1.9 Licensing is a balance and requires consideration of all these various, sometimes conflicting, needs.
- 1.10 For the purposes of this 'Statement of Licensing Policy', the licensing authority under the Licensing Act 2003 (the Act) is the London Borough of Barnet.
- 1.11 The Act requires that the Licensing Authority carries out its various licensing functions so as to promote the following four licensing objectives:
- the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm
- 1.12 The London Borough of Barnet has produced this Licensing Policy Statement in accordance with the provisions of the Licensing Act 2003 and the guidance issued under Section 182 of the Act by the Home Office.
- 1.13 The aim of this licensing policy is to set out how the Licensing Authority, will seek to meet the four licensing objectives and has been devised based on best practice.
- 1.14 This policy succeeds Licensing Authority Policy statement dated January 2020 and whilst subject to on-going review will be in force for a period of 5 years from January 2025.

2. Scope

- 1.15 The sale and supply of alcohol, the provision of regulated entertainment, and of late night refreshment play a key role in our economy and society and are activities which takes place throughout the Borough. How the Licensing Authority deals with this issue will impact on many residents and businesses.
- 1.16 The licensing policy will form an important part of the development strategy for the Borough and will work in connection with:
- The London Borough of Barnet Enforcement and Prosecution Policy
 - The Human Rights Act 1998
 - Crime and Disorder Act 1998
 - Equality Act 2010 and other anti-discrimination legislation,
 - Guidance issued by the Home Office on behalf of the Secretary of State under section 182 Licensing Act 2003
 - Police Reform and Social Responsibilities Act 2011,
 - Live Music Act 2012

*The above is not an exhaustive list.

- 1.17 The licensing policy has 3 main purposes:
- To inform licence applicants of the parameters under which

the Licensing Authority will make licence decisions, and therefore how a licensed premises is likely to be able to operate within an area¹.

- To inform residents and business of the parameters under which the Licensing Authority will make licence decisions and therefore how their needs will be addressed.
- To assist the elected Members on the licensing Committee in relation to the powers of the Licensing Authority and the limits of those powers, and to provide them with parameters under which to make decisions.

1.18 The Licensing Authority is empowered under the Act to grant, review, vary, suspend or refuse premises licences, club premises certificates, personal licences and deal with temporary event notices in the Borough. The licensable activities dealt with by the licensing authority and set out in the act are as follows:

- The sale by retail of alcohol for consumption on or off the premises
- Supply of alcohol to club members
- Provision of “regulated entertainment” – to the public, to club members or with a view to profit. This includes the;
- Performance of a play
- Exhibition of a film
- Indoor sporting events
- Boxing or wrestling entertainment
- Performance of live music
- Playing recorded music
- Performance of dance
- The provision of late night refreshment being the supply of hot food and/or drink from any premises between 11pm and 5am.

1.19 The Act divides licences into premises licences for the building and personal licences for each licensee.

3. Development of this policy

1.20 There are a number of groups who have a stake in licensing, including providers, customers, residents and regulators, all who have views and concerns that require consideration as part of the licensing function. Before publishing this licensing statement, the Licensing Authority consulted widely, including with the chief borough police officer, the chief officer of the London fire brigade and bodies representing local holders of premises licences, club premises certificates, personal licences and businesses and residents in the borough.

1.21 The Licensing Authority has given proper weight to the views of all the persons/bodies consulted before publishing this finalised licensing statement.

4. Fundamental Principles

1.22 The Licensing Authority will carry out its various licensing functions ensuring it promotes the four licensing objectives:

- The prevention of crime and disorder
- Public safety
- The prevention of public nuisance, and
- The protection of children from harm

1.23 The Licensing Authority is not expected to act as a responsible authority on behalf of other parties (for example, local residents, local Councillors or community groups) although there are occasions where the authority may decide to do so. Such parties can make relevant representations to the licensing authority in their own right, and it is reasonable for the licensing authority to expect them to make representations themselves where they are reasonably able to do so.

1.24 However, if these bodies have failed to take action and the licensing authority is aware of relevant grounds to make a representation, it may choose to act in its capacity as a responsible authority.

1.25 Any responsible authority may make representations with regard to any of the licensing objectives where it has evidence to support the same. It is also reasonable for the licensing authority to expect that other responsible authorities should intervene where the basis for the intervention falls within the remit of that other responsible authority.

For example, the police should make representations where the representations are based on concerns about crime and disorder. Likewise, it is reasonable to expect the local authority exercising environmental health functions to make representations where there are concerns about noise nuisance. Each responsible authority has equal standing under the 2003 Act and may act independently without waiting for representations from any other responsible authority.

1.26 In determining a licence application the overriding principle will be that each application will be determined on its individual merits.

1.27 Nothing in the Licensing Policy will:

- Undermine the rights of any person to apply the Act for a variety of permissions and have the application considered on its individual merits.
- Override the right of any person to make representations on any application or seek a review of a licence or certificate where they are permitted to do so under the Act.

1.28 The decision taken by the Licensing Authority will be focused on matters that are within the control of the individual licensees and others granted relevant permissions in accordance with the legislation and Statutory Guidance. Accordingly, these matters will centre on the premises and places being used for licensable activities and the

vicinity of those premises and places. The Licensing Authority will focus on the direct impact of activities taking place at the licensed premises on both adults and children living in, working in or visiting the area concerned.

- 1.29 In taking its decisions, the Licensing Authority will take into account that licensing law is not the primary mechanism for the control of anti-social behaviour once individuals are beyond the direct control of the premises concerned. Nonetheless, licensing law will be part of a holistic approach to the management of the evening and night-time economy in town and city centres
- 1.30 Licence conditions imposed will be relevant to the individual application and appropriate to meet the licensing objectives. Licence conditions will not be imposed where other regulatory regimes, such as fire safety legislation, provide sufficient protection for patrons and other members of the public.
- 1.31 Individual applicants are expected to address the licensing objectives in their Operating Schedule within the context of the nature of the location, type of premises, regulated activities to be provided, operational procedures and the needs of the local community.
- 1.32 Where an application is made for a new or transfer and/or variation of a licence, in respect of premises that have closed and that closure was to a relevant extent as a consequence of crime and disorder and/or nuisance issues at the premises, the Licensing Authority would expect the applicant to make clear in their Operating Schedule how they will ensure the crime and disorder and public nuisance objectives will be met, bearing in mind any previous crime and disorder/nuisance concerns there may have been.
- 1.33 The Licensing Authority recommends that all applicants carry out sufficient risk assessments for the activities on their premises, and that the findings are put into practice. The Licensing Authority encourages applicants to carry out an assessment of the likely impact of the activities to be carried on at the premises, with a view to identifying any control measures that may be appropriate.
- 1.34 The Licensing Authority encourages applicants to send risk assessments as well as any other supporting documentation with the application.
- 1.35 Appropriate weight is given to all relevant representations made to the Licensing Authority. This does not include those representations which are considered to be frivolous, vexatious or repetitious, which will be disregarded.

5. Approach to licensing applications

- 1.36 When exercising its licensing functions the Licensing Authority will not be influenced by the question of need. The question of whether or not there is a need for any particular premises is a commercial matter which is not relevant to the Licensing Authority's considerations. The issue of need may be a matter for planning consideration or for the market to decide and does not form part of this licensing policy statement.
- 1.37 However, the Licensing Authority recognises that a significant number and type of

licensed premises in a particular area may lead to problems of crime, disorder and nuisance and notes that in accordance with the Statutory Guidance to the Act, their cumulative impact on the promotion of the licensing objectives is a proper matter for the Licensing Authority to consider.

- 1.38 For example, national analysis of alcohol sales data (sales in the on and off trade) has shown a positive association at local authority level between off-trade sales and alcohol-specific hospital admissions. For more information please see [Appendix 3](#).

Cumulative Impact Assessment and Cumulative Impact Zones

- 1.39 A Cumulative impact Assessment (CIA) may help to limit the number or types of licence applications granted in areas where there is evidence to show that the number or density of licensed premises in the area is having a cumulative impact and leading to problems which are undermining the licensing objectives.
- 1.40 CIAs relate to applications for new premises licences and club premises certificates and applications to vary existing premises licences and club premises certificates in a specified area. Temporary event notices are not affected.
- 1.41 While the evidence underpinning the publication of a CIA should generally be suitable as the basis for a decision to refuse an application or impose conditions, it does not change the fundamental way that decisions are made under the Act. Each decision in an area still needs to be made on a case-by-case basis and with a view to what is appropriate for the promotion of the licensing objectives.
- 1.42 There must be a good evidential basis for a decision to publish a CIA. Information which licensing authorities may be able to draw on includes:
- local crime and disorder statistics, including statistics on specific types of crime and crime hotspots;
 - statistics on local anti-social behaviour offences;
 - health-related statistics such as alcohol-related emergency attendances and hospital admissions;
 - environmental health complaints, particularly in relation to litter and noise;
 - complaints recorded by the local authority, which may include complaints raised by local residents or residents' associations;
 - residents' questionnaires;
 - evidence from local and parish councillors; and
 - evidence obtained through local consultation
- 1.43 The licensing authority may consider this evidence, alongside its own evidence of the impact of licensable activities within its area, and consider in particular the times at which licensable activities are carried on. Information which may inform consideration of these issues includes:
- trends in licence applications, particularly trends in applications by types of premises and terminal hours;
 - changes in terminal hours of premises;
 - premises' capacities at different times of night and the

expected concentrations of drinkers who will be expected to be leaving premises at different times.

- 1.44 Where the Licensing Authority recognises that there is such a cumulative effect it will consider adopting a specific Cumulative Impact Zone (CIZ) for that area, if this is shown to be necessary. In these circumstances, the Licensing Authority may consider that the imposition of conditions is unlikely to address the apparent problems and may consider the adoption of a CIZ whereby there will be a presumption that new premises licence or club premises certificate applications, or applications to materially vary a premises licence, will be refused, (although also see paragraph 5.12) . A material variation may be, for example, an increase in permitted hours or to add a licensable activity onto a premises licence.
- 1.45 Based on the Statutory Guidance to the Act, in deciding whether to adopt such a Policy in an area, the Licensing Authority will consider the following:
- Local crime and disorder statistics, including statistics on specific types of crime and crime hotspots
 - Statistics on local anti-social behaviour offences
 - The density and number of current premises selling alcohol
 - Alcohol use and misuse in the local population
 - Alcohol specific hospital admissions for under 18's
 - Ambulance incidents and dispatches
 - Statistics on alcohol related emergency attendances and hospital admissions
 - Complaints recorded by the local authority
 - Evidence from local councillors and Police
 - Evidence obtained through local consultation.
- 1.46 The location of the current Cumulative Impact Zones adopted by the London Borough of Barnet can be found in [Appendix 4](#) of this policy.
- 1.47 The effect of a Cumulative Impact Zone for the areas listed in [Appendix 4](#) is that where relevant representations are received on any new applications for a premises licence to sell alcohol off the premises, or on a material variation to an existing such premises licence there will be a presumption under the special policy that the application will be refused.
- 1.48 The Cumulative Impact Zone is intended to be strict, and will only be overridden in genuinely exceptional circumstances. A 'rebuttal presumption' will be applied to every application in a CIZ unless it can be demonstrated that the granting will not negatively impact on the cumulative impact. The Licensing Authority will always consider the individual circumstances of each application; even where an application is made for a proposal that is apparently contrary to the CIZ. Applications in an area covered by a CIZ should consider any potential cumulative impact issues when setting out the steps they propose to take to promote the licensing objectives.
- 1.49 It is not possible to give a full list of examples of when the Licensing Authority may treat an application as an exception. However, in considering whether a particular case is exceptional, the Licensing Authority will consider the reasons underlying the policy.

- 1.50 The Licensing Authority will not consider a case to be exceptional merely on the grounds that the premises have been or will be operated within the terms of the conditions on the licence, or that are or will be generally well managed because of the reputation or good character of the licence holder or operator. This is expected in the conduct of all licensed premises. Moreover, licences are for premises and can be easily transferred to others who intend to operate within the scope of the licence and its conditions.
- 1.51 The Licensing Authority will review the special policies regularly to see whether they have had the effect intended and whether they are still needed or whether they need expanding.
- 1.52 The Licensing Authority will not use these policies solely:
- As the grounds for removing a licence when representations are received about problems with existing licensed premises, or,
 - To refuse modifications to a licence, except where the modifications are directly relevant to the policy, for example where the application is for an extension in permitted hours or to add a licensable activity.
- 1.53 The Licensing Authority recognises though that where no relevant representations are made in relation to an application in a cumulative impact area, the application must be granted in terms consistent with the applicants operating schedule.
- 1.54 The Licensing Authority recognises that the diversity of premises selling alcohol, serving food and providing entertainment covers a wide range of contrasting styles and characteristics and will have full regard to those differences and the differing impact these will have on the local community.
- 1.55 It therefore also recognises that, within the Cumulative Impact Policy areas, it may be able to approve licences that are unlikely to add significantly to the existing problems, and will consider the circumstances of each individual application on its merits.

6. Public safety

- 1.56 The Licensing Authority is committed to ensuring that the safety of any person visiting or working in licensed premises is not compromised. To this end, applicants will be expected to demonstrate in their Operating Schedule that suitable and sufficient measures have been identified and will be implemented and maintained to ensure public safety, relevant to the individual style and characteristics of their premises and events.
- 1.57 The Act covers a wide range of premises that require licensing including: cinemas, concert halls, theatres, nightclubs, public houses, cafes/restaurants, members clubs, fast food outlets and other entertainment venues. Each type of these premises present mixtures of risks with are common to most premises and others unique to specific operations. It is essential that premises are constructed or adapted so as to safeguard occupants by minimising these risks.

- 1.58 The Licensing Authority will expect Operating Schedules to satisfactorily address public safety issues and applicants are advised to seek appropriate Health and Safety advice and consult the London Fire and Emergency Planning Authority before preparing their plans and schedules.
- 1.59 The following examples of influencing factors are given to assist applicants when addressing the issue of public safety during the preparation of their Operating Schedule:
- the number of people attending the premises
 - the condition, design and layout of the premises, including the means of escape in case of fire
 - the nature of the activities to be provided, in particular the sale of alcohol and including whether those activities are of a temporary or permanent nature
 - the hours of operation and hours of opening if different
 - customer profile (i.e. age, mobility)
 - the use of special effects such as strobe lighting, lasers, pyrotechnics, smoke machines, foam machines etc
- 1.60 Applicants are reminded that any performers are also members of the public and as such their safety should be specifically addressed in operating schedules.
- 1.61 Where door supervision is in operation, supervisors must be registered with the Security Industry Authority. The Licensing Authority strongly recommends that a record of SIA registered staff on duty in this capacity is maintained on the premises and that an incident report book is maintained. Both of these records should be available for inspection at all reasonable times by authorised officers of the Council or a Police Officer.
- 1.62 Public safety will be promoted by the effective management and operation of the licensed activities, these should be reflected in the operating schedule of the licence application. The issues addressed could include, where relevant:
- Effective and responsible management of premises
 - Provision of a sufficient number of people employed or engaged to secure the safety of everyone attending the premises or event, i.e. number of door supervisors within nationally accepted standards (and having SIA accreditation where necessary)
 - Appropriate instruction, training and supervision of those employed or engaged to secure the safety of everyone attending the premises or event
 - Suitable customer-care policies for assisting lone customers taken ill or injured etc. at the premises
 - Provision of effective CCTV in and around premises
 - Provision of toughened or plastic glasses
 - Implementation of crowd management measures
 - Regular testing (and certification where appropriate) of procedures, appliances, systems etc. pertinent to safety codes and standard.

7. Protection of children from harm

- 1.63 The wide range of premises that require licensing means that children can be expected to visit them, often on their own to buy food and/or avail themselves of the entertainment.
- 1.64 Although the 2003 Act details certain age and/or time limitations on the admission of accompanied or unaccompanied children to certain types of licensed premises, the Council recognises that additional limitations may have to be considered where it appears necessary to protect them from physical, moral or psychological harm.
- 1.65 While no policy can anticipate every situation, the following are examples of premises that will raise concern:
- Any licence holder or employee has been convicted of serving alcohol to minors or the premises have a reputation for underage drinking.
 - Premises where there is evidence of an association with drug taking or drug dealing.
 - Gambling takes place on the premises, except for the provision of a small number of cash prize machines. (The Licensing Authority expects all premises which have gambling on the premises to have read its policy on Gambling licensing in relation to this exemption for small cash prize machines)
 - Whenever entertainment or services of an adult nature or sexual nature are provided.
 - Where the supply of alcohol for consumption on the premises is the exclusive or primary purpose of the services provided at the premises.
- 1.66 It is not possible to give an exhaustive list of what amounts to entertainment or services of an adult or sexual nature and the Council acknowledges that any such proposal will require careful discussion with the applicant and responsible authorities. However, as a guide (notwithstanding the implications of the re classification of lap dancing type venues brought about by section 27 of the Policing and Crime Act 2009), the provision of topless bar staff, striptease, lap table or pole-dancing, performances involving feigned violence or horrific incidents, feigned or actual sexual acts or fetishism, or entertainment involving strong or offensive language would be included in any such considerations.
- 1.67 Where it is considered that the protection of children from harm requires conditions to limit their access to any premises, the Licensing Authority will consider options such as:
- Limitations on the hours when children may be present.
 - Limitations on ages below 18.
 - Limitations or exclusion when certain activities are taking place.
 - Limitations on parts of the premises to which children might be given access
 - Requirements for an accompanying adult.
 - Full exclusion of people under 18 from the premises when

any licensable activities are taking place.

1.68 Protection from harm issues may be addressed by the following examples of good practice being included in the operating schedule, where appropriate:

- Effective and responsible management of premises
- Provision of a sufficient level of adult supervision
- Appropriate instruction and training for staff in the prevention of underage sales, including acceptance of accredited 'proof of age' identification, such as a photo card driving licence, a passport, a citizens card, a validate card or a scheme which carries the PASS hologram logo
- Keeping a 'refusal' book
- Methods employed for the prevention of unlawful supply, consumption, and use of alcohol, drugs and other products
- A notice giving details of any restrictions relating to access by children is displayed.
- The provision of unbreakable drinking "glasses" for children (especially relevant for premises with play areas and/or including outdoor areas).
- The provision of suitable safe child seating (stable high chairs with straps in dining areas etc.)
- Provision for child friendly facilities (low urinals, smaller w.c; low wash basins and provision of nappy changing facilities etc.)
- Arrangements for the inspection of play areas and/or equipment on licensed premises.
- Any instructions to be issued to staff about action to be taken in the event of concerns for the welfare of children in the care of intoxicated parents on licensed premises.
- Any other relevant issues relating to protecting children from harm.
-

1.69 As an important element in the protection of children from harm, the Council recognises the need for alcoholic drinks to be named, packaged and promoted in such a manner as not to appeal to or attract those under 18 years old.

1.70 The Council therefore commends the Portman Group's 'Code of Practice on the Naming, Packaging and Promotion of Alcoholic Drinks' to licensees and expects that they will act on any Retailer Alert Bulletins issued under that Code.

Showing of Films, Videos etc

1.71 In accordance with Section 20 of the Act where the exhibition of films is permitted, the specified classification body will normally be the British Board of Film Classifications and the Licensing Authority will require age restrictions to be strictly complied with in accordance with their recommendations.

1.72 Applicants should make it clear in their Operating Schedule what steps will be taken to ensure that only children of the appropriate age are admitted to exhibitions.

Children and Public Entertainment

- 1.73 Many children go to see and/or take part in an entertainment arranged especially for them (e.g. children's film shows, dance productions) and additional arrangements are required to safeguard them while they are at the premises.
- 1.74 Where a regulated entertainment is specially presented for children, the Licensing Authority will require their safety to be specifically addressed in the Operating Schedule, including where appropriate:
- Numbers and locations of supervising adults. Supervising adults should remain in the area(s) occupied by children, in the vicinity of each exit. The minimum number of attendants on duty should be a minimum of one member of staff per 50 children;
 - Supervision of other areas of the premises during performances;
 - Arrangements for entry and departure from the premises;
 - Whether supervising adults employed or deployed by the organiser will be required to provide a current (less than 3 years old) disclosure from the Criminal Records Bureau and to renew this every 3 years.

8. Prevention of crime & disorder

- 1.75 The London Borough of Barnet is committed to reducing crime and disorder in the Borough and creating an environment where people feel safe.
- 1.76 In addition to the requirements for the Licensing Authority to promote the licensing objectives, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to do all that it reasonably can to prevent crime and disorder in the Borough. The Licensing Authority also has responsibilities under the Anti-Social Behaviour Act 2003.
- 1.77 Licensed premises, especially those offering late night/early morning entertainment, alcohol and/or refreshment, can be a source of crime and disorder problems or may attract people who may cause such problems.
- 1.78 The Licensing Authority will expect applicants to demonstrate in their Operating Schedule that suitable and sufficient measures have been identified and will be implemented and maintained so as to minimise or prevent crime and disorder in and around the vicinity of their premises and events.
- 1.79 The Licensing Authority recommends that for certain events, a comprehensive risk assessment is undertaken by premises licence applicants & holders to ensure that crime and disorder and public safety matters are identified and addressed. For larger public events, including those in open spaces and for premises that wish to stage promotions or events, the Licensing Authority recommends that licence applicants and holders address Risk Assessment and post event debrief processes in their application Operating Schedule/event planning. Applicants and premises licence holders are recommended to engage the services of suitably trained individuals or companies to assist them in this risk assessment process. In addition, they may seek guidance and

advice from the Licensing Authority or the Metropolitan Police, though neither body is able to actually undertake such risk assessments for applicants/licence holders. It is their responsibility.

1.80 The Licensing Authority recognises that, apart from the licensing function, there are a number of other mechanisms available for addressing issues of unruly behaviour that can occur away from licensed premises including (but not limited to):

- Planning controls
- On-going measures to create a safe and clean environment in partnership with local businesses, transport operators and other Licensing Authority departments.
- Regular liaison with the Borough Police on enforcement issues, including (but not limited to): fixed penalty notices, prosecution of selling alcohol to those underage, confiscation of alcohol from adults and children
- The power of the Police to close down instantly for up to 24 hours any licensed premises or temporary event on the grounds of disorder, the likelihood of disorder or excessive noise from the premises.
- The power of the Police, other responsible authority or a local resident or business to seek a review of the licence or certificate.
- Designation if necessary of parts of the Borough as designated public place order which provides police with greater powers to prevent people drinking alcohol within this zone.

*The London Borough of Barnet has designated public place orders in relation to drinking alcohol in a number of areas. For a current list of these areas please see: <https://www.barnet.gov.uk/pspo>

1.81 In considering all licence applications, the Licensing Authority will consider the adequacy of measures proposed in the operating schedule to deal with the potential for crime and public disorder having regard to all the circumstances of the case.

1.82 The Licensing Authority will expect to see these issues addressed, where appropriate, by good management practices. Examples of ways to address this include:

- Effective and responsible management and supervision of the premises, including associated open areas, appropriate storage of alcohol, discouraging loitering/consuming alcohol outside the premises, ensuring opening hours are adhered to
- Appropriate instruction, training and supervision of those employed or engaged to prevent incidents of crime and disorder
- Measures to prevent crime and disorder and anti-social behaviour have been taken, such as the use of CCTV or the employment of registered door supervisors
- Measures proposed to prevent the consumption or supply of illegal drugs, including any search procedures,
- Crime prevention design, including appropriate lighting of

exterior areas

- The amount of seating that is provided and seat/table ratio to drinking area.
- Door supervision, including screening for weapons and drugs.
- Other measures to control violent, drunken or abusive behaviour, including exclusion of trouble makers and refusal to sell to those who are or appear to be drunk or under age and in appropriate circumstances, the use of toughened and/or polycarbonate glasses and the refusal to supply drinks over the counter in glass bottles.
- Methods to discourage drinking in public places in the vicinity of the premises.
- In premises seeking to sell alcohol for consumption off the premises, whether displayed stock will be in the view of staff at all times and/or covered by CCTV and whether spirits will be kept behind the counter.
- Methods to discourage and prevent, in so far as possible, the handling and distribution of stolen, counterfeit or other illegal goods by customers and staff.
- Whether radio or other means of communication will be used.
- How the management of the premises will avoid irresponsible drinks promotions.
- Any other relevant issues relating to the prevention of crime and disorder

- 1.83 In addition to the statutory requirements for plans, applicants should indicate on the plan provided to the Licensing Authority the proposed locations for the display and storage of any alcohol and the locations where sales and/or consumption will take place.
- 1.84 In order to avoid disruption to businesses during the absence of the Designated Premises Supervisor, the Licensing Authority strongly recommends that a minimum of one additional member of staff should hold a personal licence. It is considered good practice for personal licence holders who authorise others to sell alcohol to formalise the authorisation process and the Licensing Authority encourages such authorities to be written in clear and unambiguous terms.
- 1.85 The Licensing Authority strongly encourages Designated Premises Supervisors and others connected with the retail sale of alcohol to attend meetings supported by the Licensing Authority and/or the Borough Police aimed at the reduction of crime and disorder. An example of this would be the Pubwatch Scheme(s).
- 1.86 In addition to the above, recent times have seen a significant increase in terrorist attacks and the threat from terrorist attacks. Licensed premises, licensed open spaces and public events, where large numbers of people may gather can unfortunately be a target for terrorist activity. Licence/certificate applicants and holders and people submitting temporary event notices are therefore recommended to ensure they have assessed, planned and initiated suitable control measures to counter and mitigate against such a terrorist attack. To assist, licence applicants/holders and persons

submitting temporary event notices are recommended to acquaint themselves with the content of the following documents:

- Counter Terrorism Protective Security Advice for Bars, Pubs and Nightclubs, produced by ACPO, Police Scotland & NaCTSO
- Protecting Crowded Places: Design and Technical Issues, produced by the Home Office

1.87 The Metropolitan Police will be able to provide further assistance and guidance with regard to these specific documents and counter terrorism measures

9. Public Nuisance

1.88 In addition to the requirements of the Licensing Authority to promote the licensing objectives, the London Borough of Barnet also has a duty under the Environmental Protection Act 1990 to do all it reasonably can to prevent nuisance, including noise.

1.89 Where appropriate, the Licensing Authority will attach conditions to licences and permissions to deter and prevent nuisance. Such conditions will so far as possible reflect local strategies.

1.90 For all licence applications, the Licensing Authority will consider the adequacy of measures proposed to deal with the potential for nuisance having regard to all circumstances of the case, and will particularly consider the following:

- The steps the applicant has taken or proposes to take to prevent noise and vibration escaping from the premises, including music, noise from ventilation equipment and human voices. Such measures may include sound proofing, air conditioning, acoustic lobbies and sound limitation.
- The steps the applicant has taken or proposes to take to prevent disturbance created by patrons arriving or leaving the premises.

1.91 The means by which nuisance will be prevented by the effective management and operation of the licensed activities. The issues addressed could include, where relevant:

- Noise emanating from the premises included extended areas such as beer garden and smoking areas, including whether noise suppression and/or cut-off devices will be used.
- The times of operation of outside areas where persons congregate for periods of time, such as beer gardens
- Noise, anti-social behaviour and other disturbances caused by persons leaving the premises.
- Urination in public places in the vicinity of the premises (including the adequacy of lavatories provided at the premises).
- Congregation of persons from the premises whether

- consuming alcohol or not
- Noise from vehicles driven by, delivering or collecting customers.
- Where more than one licensable activity is permitted whether different times of finishing will apply (e.g. serving alcohol ceases at a specific period before musical entertainment finishes).
- Whether there will be a drinking up time before the premises close.
- Whether there will be a terminal hour or specific period before closure after which there will be no further admissions or readmissions to the premises.
- Litter.
- Light pollution.
- Any proposed fireworks.
- Whether the arrangements to dispose of refuse from the premises is conducted at a reasonable hour.
- Any other relevant issues relating to nuisance.

10. Health Considerations of Licensing

1.92 Health bodies are now responsible authorities as identified by the Act and as such are notified of all new premises applications to which they can make representations. Their representations must however still be relevant to the existing statutory licensing objectives.

11. Live Music, Dancing & Theatre

1.93 The Licensing Authority wishes to encourage and promote live music, dance and theatre for the wider cultural benefit of the community particularly for children.

1.94 When considering applications for such events and the imposition of conditions on licences, the Licensing Authority will carefully balance the cultural needs with the necessity of promoting the licensing objectives. The Licensing Authority would wish to avoid, so far as possible, measures which deter live music, dancing and theatre.

1.95 The Licensing Authority draws all applicant's attention to the Schedule 1 of the Act dealing with regulated entertainment, as amended by the Live Music Act 2012 and other similar deregulations to the provision of regulated entertainment.

1.96 Where applicants are minded to consider restricting the timings of live or recorded music in an attempt to satisfy responsible authority concerns, the Licensing Authority recommends that they also consider conditions in relation to the application of the deregulation. This is applicable when the application is requesting the sale of alcohol on the licence and would be entitled to utilise the deregulations mentioned above. In such circumstances, it is advisable that the applicant speaks to the Noise Nuisance department prior to submitting their application.

12. Representations

- 12.1 A person can make a representation in support of or against an application. Representations should be made in writing to the Licensing Authority. The interested party must ensure they include their name, address and contact details. Please be aware that the Act requires all parties that wish to make a representation in respect of an application ensure that their name and addresses are included in the representation to make it valid.
- 12.2 The name and address is required so that the Licensing Authority and the applicant or their representation can validate that the person making the representation is disqualified to do so in terms of living or working in the vicinity of the premises concerned.
- 12.3 In exceptional cases an interested party can request the Licensing Authority to withhold their details, in any event the original letter must contain the information required.
- 12.4 All representations will be available in the public domain and some will be contained in reports that will be able to be viewed on the website.
- 12.5 All representations must be about the likely effect of granting the licence or certificate on the promotion of at least one of the four licensing objectives. It would be wise, therefore, to explicitly link any representation to one or more of the objectives.
- 12.6 It will also assist if the representations are specific to the premises and evidence based. Interested parties may, therefore wish to talk to the relevant responsible authority beforehand, or document problems themselves by, for example, keeping a diary or photographic evidence of any incidents.
- 12.7 The Licensing Authority will need to be satisfied that there is an evidential and causal link between the representations made, and the effect on the licensing objectives.
- 12.8 In addition, the Licensing Authority can only consider representations that are not “vexatious” or “frivolous”. Whether representations are frivolous or vexatious will be for the Licensing Authority to determine. For example, the Licensing Authority might find the representations were vexatious if they arise because of disputes between rival businesses or they might be frivolous representations if they plainly lacked seriousness.
- 12.9 It is also important that an applicant is able to respond to a representation, for example, if they believe that it is not a “relevant” representation. If interested parties are concerned about possible intimidation, they could consider asking the appropriate responsible authority to make a representation on their behalf.
- 12.10 If no relevant representations are made, the licence or variation must be granted, therefore interested party representations are very important.
- 12.11 It may be beneficial for those wishing to make a representation to get the backing of other people living, or businesses operating in the vicinity of the premises.

- 12.13 If any party is considering raising a petition, it is important to ensure that the Licensing Authority can determine whether all the signatories are within the ‘vicinity’ of the premises. So, including addresses and indicating clearly what representation(s) they are all making is essential.
- 12.14 If interested parties want to ask another person, such as an MP or local Councillor to represent them, it is advisable to make such a request in writing so that the individual can demonstrate he or she was asked.
- 12.15 Representees should address how they would like the situation to be rectified. The Licensing Authority often has to balance conflicting needs when determine licensing applications, it is beneficial for representees to outline what they feel would resolve or reduce their concerns.

13. Temporary Event Notices (“TEN”)

- 1.1. Whilst the Act requires 10 working days’ notice to be given of the temporary event (exclusive of the day which the event is to start and the day on which the notice is given), it is advisable that applicants contact the Licensing Authority at an early stage before a formal application is made. This is particularly important for large events and will enable responsible authorities to consider proposals. Early consideration will allow issues and the licensing objectives to be addressed and may avoid objections from the police and/or the Environmental Health Department.
- 1.2. Applicants should be aware that the serving on the Licensing Authority of a TEN does not remove their obligations under other legislation. Where appropriate, permissions should be sought from the appropriate body. The Licensing Authority expects that applicants understand their obligations in respect of:
- Planning permissions
 - Health and safety
 - Noise pollution
 - The erection of temporary structures
 - Road closures
 - The use of pyrotechnics
 - Anti-social behaviour
- 1.3. Applicants intending to sell alcohol should be aware that it is an offence to supply alcohol to minors or persons who are drunk. Also that the Police have powers to close down events without notice on the grounds of disorder, the likelihood of disorder or because of public nuisance caused by noise.
- 1.4. Applicants should be aware that a limit of 499 people at any one time applies to temporary events and failure to comply with this limit may lead to prosecution. Organisers should be aware this is the total number of persons, not customers, therefore staff should be included in this number.
- 1.5. Where appropriate, organisers are strongly recommended to employ means of

recording the number of persons entering and leaving the premises.

1.6. The attention of applicant is drawn to the Licensing Authorities need to be provided with adequate information on the TEN. The applicant should make clear:

- The nature of the event
- If the event involves live or DJ music
- whether it is open to the public or section of the public

The applicant should also ensure all fields on the application form are completed, including their national insurance number.

If a TEN is submitted without the required information it will be refused as invalid. In these circumstances any fee submitted is non-refundable.

Late Temporary Events Notices

1.7. Late notices can be given no later than 5 working days but no earlier than 9 working days before the event in relation to which the notice is given. For the Licensing Authority to be able to accept the application, the applicant should confirm that they are submitting a late TEN. Failure to do so will deem the TEN invalid. In these circumstances any fee submitted is non-refundable.

14. Integrating strategies & avoiding duplication

1.8. The Licensing Authority recognises the need to avoid, so far as possible, duplication of the existing legislation and other mechanisms to deal with any environmental or other impacts on the leisure economy such as:

- Planning controls
- Positive measures to create a safe and clean town centre environment
- Powers of the Licensing Authority to designate public places where the consumption of alcohol is not permitted
- Police enforcement of disorder and anti-social behaviour
- Prosecuting of personal licence holders and staff selling alcohol to those underage.
- Police and the Licensing Authority's powers to close down instantly any licence premises on the ground of disorder or likely to cause disorder or excessive noise emanating from the premises
- Environmental Protection Act 1990
- Children Act 1989
- Health and Safety at Work Act 1974 etc.
- Powers of the police/local residents/businesses ability to seek a review of a licence.

1.9. The Licensing Authority recognises that there should be a clear separation of the planning and licensing regimes in respect of applications to avoid duplication or a re-

run of the planning application process but also recognises that some factors affecting the planning decision may also affect the decision of the Licensing Committee.

- 1.10. The Licensing Authority expects all applicants to ensure that they have both the relevant Licensing and Planning consents in place in relation to their business prior to commencing to trading.
- 1.11. There may be circumstances when as a condition of planning permission a terminal hour has been set for the use of premises for commercial purposes. Where these hours are different to the licensing hours, the applicant MUST observe the earlier closing time. Premises operating in breach of their planning permission would be liable to prosecution under planning law.

15. Enforcement.

- 1.12. The Licensing Authority supports partnership with other responsible authorities and regulatory bodies in respect of enforcing the provisions of the Act. This will be reflected in the nature and the extent of the working arrangements agreed between those bodies and the Licensing Authority, and on the need for efficient deployment of staff and avoidance of duplication of role. In particular, special arrangements will be maintained with the Police and other responsible authorities to achieve those ends.
- 1.13. The Licensing Authority will adopt enforcement regimes that will take account of the entire range of business activities and of individuals that require licensing under the Act, with emphasis on the continued promotion of the licensing objectives. This will include both permanent business premises and premises used for temporary events. The Licensing Authority will make appropriate arrangements to monitor premises with a view to implementing targeted and proportionate enforcement action to achieve these objectives. Unlicensed activities and non-compliance with conditions will not be tolerated at ANY premises.
- 1.14. Routine enforcement activity undertaken by the Licensing Authority will be targeted to ensure that high risk and/or poorly run premises, receive a high level of intervention, and that lower risk and/or well-run premises, receive a lower level of intervention. Complaint led enforcement will be subject to normal service response standards by the licensing team. The frequency of inspections will be based on a risk-rating system for the relevant licensed premises, dependent on business type and characteristics, the activities taking place and on historic data held by the Licensing Authority. Inspection frequency will be subject to review and possible amendments following the outcome of any inspection by the Licensing Authority and/or following investigation of a complaint received.
- 1.15. Enforcement action will be taken in accordance with the principles of the Regulators' Code in addition to the Code for Crown Prosecutors and Attorney Generals Guidelines.
- 1.16. The Licensing Authority has enforcement protocols with the police and will develop them with the other responsible authorities to provide for the most effective methods

of monitoring and enforcing compliance with licensing requirements.

16. Administration, delegation & exercise of functions

- 1.17. The Licensing Authority is involved in a wide range of licensing decisions and functions and has established a Licensing Committee to administer them.
- 1.18. Appreciating the need to provide a speedy, efficient and cost effective service to all parties involved in the licensing process, the Licensing Authority has delegated certain decisions and functions to its Licensing Committee, Sub-Committees and officers.
- 1.19. The grant of non-contentious applications, including for an example, those licenses and certificates where no representations have been made, has been delegated to Licensing Authority officers.
- 1.20. The table in **Appendix 1** sets out agreed delegation of decisions and functions to the Licensing Committee, Sub Committee and officers. This form of delegation is without prejudice to officers referring an application to a Sub-Committee, or a Sub-Committee to the Licensing Committee, if considered appropriate in the circumstances of any particular case.
- 1.21. The Licensing Authority will maintain a Licensing Register containing the information required by statute and keep it available for inspection.

17. Licence suspensions

- 1.22. This is a power introduced in to the Act as part of the amendments brought about by the Police Reform and Social Responsibility Act 2011. This power of suspension has been given to local authorities in relation to non-payment of annual fees for a premises licence/club premises certificate.
- 1.23. A single request for payment will be sent and the Licensing Authority will then take measures to suspend the licence if payment is not received within 21 days.
- 1.24. The regulations state that the premises licence holder will be given notice of a suspension at least 2 working days before the suspension is to take place. The Licensing Authority must then suspend the premises licences/club premises certificate should the outstanding annual fees remain unpaid.
- 1.25. The licence will be reinstated once full payment of all outstanding annual fees have been received.

Appendix 1 –Table of Delegated Functions

Matter to be dealt with	Licensing & General Purposes Committee	Licensing Sub - Committee	Officers
Application for a personal licence			All cases
Application for a personal licence with unspent relevant convictions		If a Police objection notice is received	
Application for a premises licence/club premises certificate		If a valid representation is made	If no valid representations are made
Application for a provisional statement		If a valid representation is made	If no valid representations are made
Application to vary a premises licence/club premises certificate		If a valid representation is made	If no valid representations are made
Application to vary a designated premises supervisor		If a Police representation is received	All other cases
Request to be removed as designated premises supervisor			All cases
Application to transfer a premises licence		If a Police representation is received	All other cases
Application for interim Authorities		If a Police representation is received	All other cases
Application to review a premises licence/club premises certificate		All Cases	
Decision on whether a representation is irrelevant frivolous, vexatious etc.			All cases
Decision to make objection when local authority is consultee and not the relevant authority considering the application		All Cases	
Determination of an objection to a temporary event notice		All Cases	

Matter to be dealt with	Licensing & General Purposes Committee	Licensing Sub - Committee	Officers
Decision on whether a minor variation application is valid, the need to go out to consultation and determination			All cases
Power to suspend a premises licence (S.55A (1) LA2003) or club premises certificate (S.92A (1) LA 2003) for non payment of annual fees			All Cases
Determination of application to vary a premises licence at community premises to include alternative licence condition		If a Police objection is received	All other cases
Power to specify the date on which suspension takes effect. This must be at least 2 working days after the day the Authority gives notice			All Cases
Fulfil the function of the responsible authority for the Licensing Authority under the Licensing Act 2003			All Cases

Appendix 2 – List of responsible authorities

The contact details for responsible authorities that must be notified when applications are made for certain licences under the Licensing Act 2003 are listed below:

Application to Vary a Premises Licence / Club premises Certificate

- Licensing Authority
- Police
- Health and Safety Team
- Nuisance Team
- Planning
- Safeguarding Children Board
- Fire Authority
- Trading standards
- Primary Care Trust
- Secretary of State - Home Office Immigration Enforcement

New Premises Licence / Club Premises Certificate

- Licensing Authority
- Police
- Health and Safety Team
- Nuisance Team
- Planning
- Safeguarding Children Board
- Fire Authority
- Trading standards
- Primary Care Trust
- Secretary of State - Home Office Immigration Enforcement

Provisional Statement

- Licensing Authority
- Police
- Health and Safety Team
- Nuisance Team
- Planning
- Safeguarding Children Board
- Fire Authority
- Trading standards
- Primary Care Trust
- Secretary of State - Home Office Immigration Enforcement

New Personal Licence

- Licensing Authority only

Interim Authority Notice

- Licensing Authority
- Police
- Designated premises supervisor
- Secretary of State - Home Office Immigration Enforcement

Application for a review of a Premises licence (s51) / Club Premises Certificate (s87)

- Licensing Authority
- Police
- Health and Safety Team
- Nuisance Team
- Planning
- Safeguarding Children Board
- Fire Authority
- Trading standards
- Primary Care Trust
- Secretary of State - Home Office Immigration Enforcement
- Premises licence holder/club in whose name the application was made

Transfer of Premises Licence

- Licensing Authority
- Police
- Secretary of State - Home Office Immigration Enforcement

Interim Authority Notice

- Licensing Authority
- Police
- Designated premises supervisor
- Secretary of State - Home Office Immigration Enforcement

More information including up to date contact details can be found here:

<https://www.barnet.gov.uk/licences-permits-and-registrations/alcohol-entertainment-late-night-refreshment-licences/premises>

Appendix 3 – Information on Alcohol Harm

Alcohol plays an important and positive role in social and family life and contributes to both employment and economic development in Barnet. These positive benefits of alcohol should be balanced with the negative impact that excessive alcohol use can have, including detrimental effects on health and wellbeing.

Local Alcohol Profiles for England: short statistical commentary, March 2023

Main findings

In 2021, there were 20,970 deaths that were related to alcohol in England, equating to a rate of 38.5 per 100,000 population. Of these 7,872 deaths were from chronic liver disease equating to a rate of 14.5 per 100,000 population and 7,556 deaths were wholly caused by alcohol equating to a rate of 13.9 per 100,000 population.

From 2021 to 2022, there were 342,795 hospital admissions that were wholly due to alcohol. This equates to a rate of 626 per 100,000 population. The number of hospital admissions wholly due to alcohol in men during this time period was double the figure for women (232,783 and 110,012 respectively).

During this time period, there were 948,312 hospital admissions that were alcohol-related under the broad definition. This equates to a rate of 1,734 per 100,000 population. The number of these type of admissions in men was 2.7 times the figure for women (690,658 and 257,654 respectively). There were 270,774 hospital admissions related to alcohol under the narrow definition. This equates to a rate of 494 (per 100,000 population). The number of alcohol-related (narrow) admissions in men during this time period (174,544) was 1.8 times the figure for women (96,230).

Background

The Local Alcohol Profiles for England bring together indicators related to alcohol-specific and alcohol-related mortality and hospital admissions.

Following Census 2021, the Office for National Statistics (ONS) is carrying out reconciliation and rebasing of the mid-year population estimates (MYE) it produces. This process happens every 10 years following the census. The official population estimates for mid-2012 to mid-2020 will be revised, to incorporate the data now available from Census 2021. As such, updated indicators using ONS mid-year population estimates are only presenting data for 2021. Once revised populations for mid-2012 to mid-2020 are published, the updated back series for the indicators affected will be published.

Key definitions used in this release

Alcohol-specific mortality - Deaths from conditions wholly caused by alcohol. This definition is also used by the [ONS in their annual UK data release](#).

Alcohol-related mortality - Deaths from conditions which are wholly or partially caused by alcohol. For partially attributable conditions, a fraction of the deaths are included based on the latest academic evidence about the contribution alcohol makes to the condition.

Mortality from chronic liver disease - Deaths from chronic liver disease, including cirrhosis, classified by an underlying cause of death with ICD-10 code K70, K73 or K74 (all deaths included here are included in alcohol-related mortality rates).

Alcohol-specific admissions - Admissions to hospital where the primary diagnosis or any of the secondary diagnoses are an alcohol-specific (wholly attributable) condition.

Alcohol-related admissions (broad) - A measure of hospital admissions where either the primary diagnosis (main reason for admission) or one of the secondary (contributory) diagnoses is an alcohol-related condition (partially or wholly caused by alcohol). This represents a broad measure of alcohol-related admissions but is sensitive to changes in coding practice over time.

Alcohol-related admissions (narrow) - A measure of hospital admissions where the primary diagnosis (main reason for admission) is an alcohol-related condition. This represents a narrower measure. Since every hospital admission must have a primary diagnosis it is less sensitive to coding practices but may also understate the part alcohol plays in the admission.

In general:

the broad measure gives an indication of the full impact of alcohol on hospital admissions and the burden placed on the NHS

the narrow measure estimates the number of hospital admissions which are primarily due to alcohol consumption and provides the best indication of trends in alcohol-related hospital admissions

Age standardisation- All mortality and admissions rates in this update are standardised to adjust for differences in the age and sex structure of the population between areas and population groups.

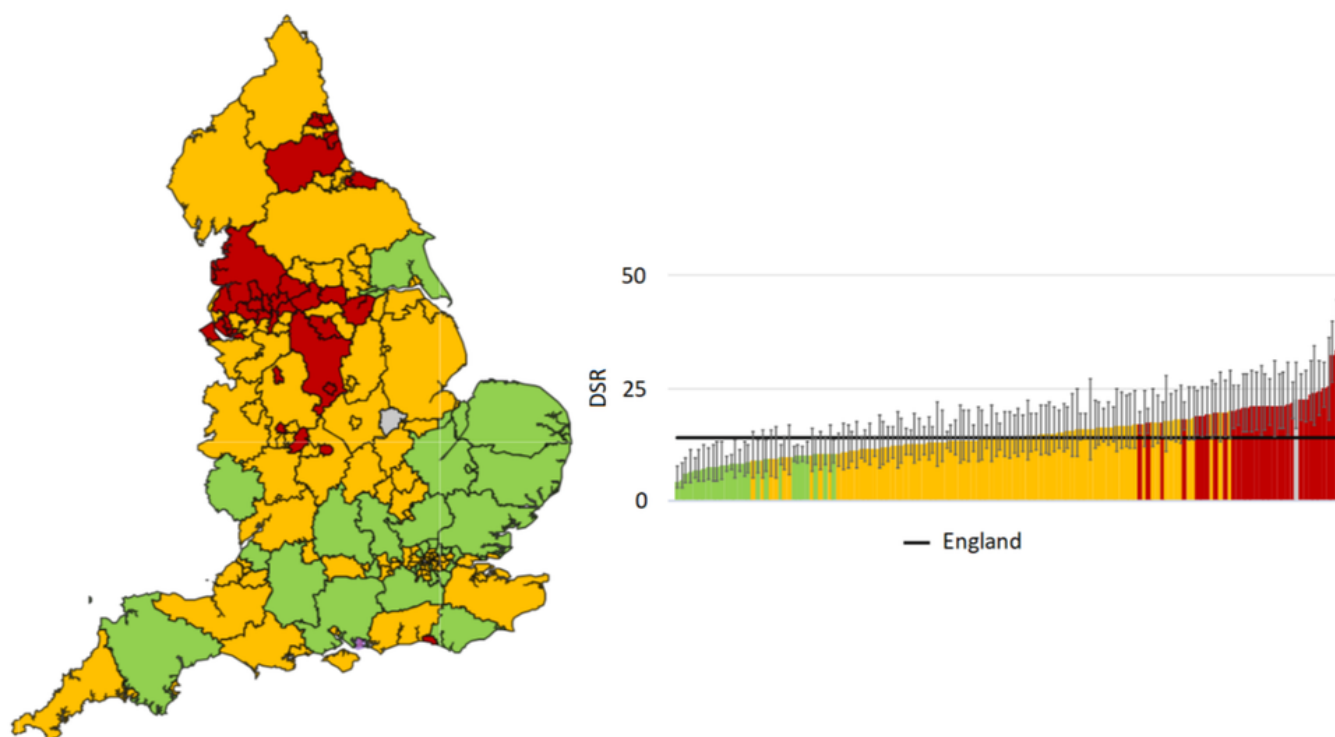
Summary of updated indicators

Alcohol-specific mortality

In 2021, there were 7,556 alcohol-specific deaths in England, equating to a rate of 13.9 per 100,000 population.

The mortality rate was highest in the North East region (20.4 per 100,000 population) and lowest in the East of England region (10.3 per 100,000 population). The mortality rate at upper tier local authority level varied from 33.7 in Blackpool to 4.6 (per 100,000 population) in Barnet.

Figure 1: Alcohol-specific mortality rate (all ages): single year, upper tier local authorities, 2021



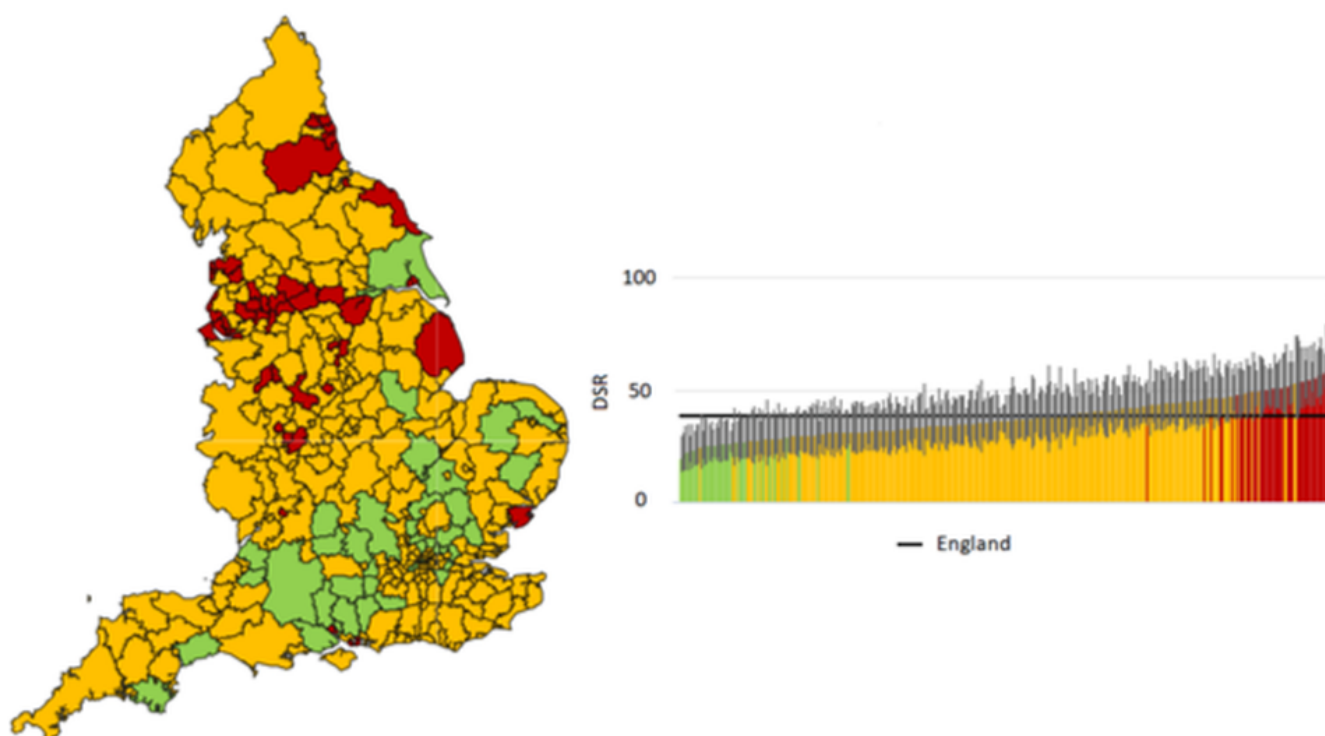
Source: calculated by OHID Population Health Analysis (PHA) team from Office for National Statistics (ONS) death registration data and ONS mid-year population estimates. In addition, the rate of alcohol-specific deaths in the most deprived tenth of upper tier local authority areas was double the rate in the least deprived tenth (19.8 and 9.5 per 100,000 population respectively).

Alcohol-related mortality

In 2021, there were 20,970 alcohol-related deaths in England, equating to a rate of 38.5 per 100,000 population.

The mortality rate was highest in the North East region (50.4 per 100,000 population) and lowest in the East of England region (32.3 per 100,000 population). The mortality rate at lower tier local authority level varied from 77.5 in Blackpool to 20.2 (per 100,000 population) in East Hampshire.

Figure 2: Alcohol-related mortality (all ages), lower tier local authorities, 2021



Source: calculated by OHID Population Health Analysis (PHA) team from Office for National Statistics (ONS) death registration data and ONS mid-year population estimates.

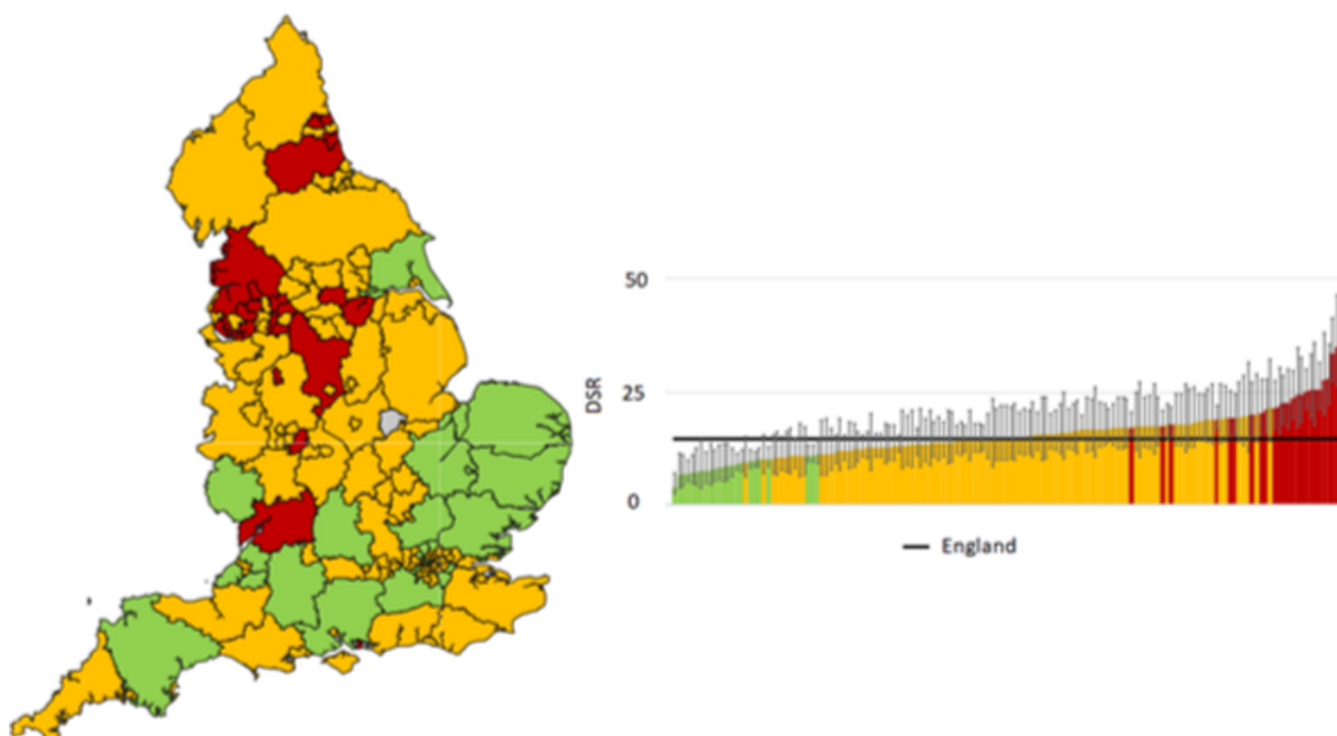
In addition, the rate of alcohol-related deaths in the most deprived tenth of lower tier local authorities (48.6 per 100,000 population) was 1.7 times the rate in the least deprived tenth (29.0).

Mortality from chronic liver disease

In 2021, there were 7,872 deaths from chronic liver disease in England, equating to a rate of 14.5 per 100,000 population. All chronic liver disease deaths are included in the definition for alcohol-related mortality, but only a subset (ICD-10 K70 alcoholic liver disease) is included in the definition for alcohol-specific mortality.

The mortality rate was highest in the North East region (21.6 per 100,000 population) and lowest in the East of England region (11.1 per 100,000 population). The mortality rate at upper tier local authority level varied from 35.4 in Blackpool to 4.1 (per 100,000 population) in Barnet.

Figure 3: Mortality due to chronic liver disease (all ages), upper tier local authorities, 2021



Source: calculated by OHID Population Health Analysis (PHA) team from Office for National Statistics (ONS) death registration data and ONS mid-year population estimates.

In addition, the mortality rate from chronic liver disease in the most deprived tenth of upper tier local authorities (20.3 per 100,000 population) was 1.8 times the rate in the least deprived tenth (11.0).

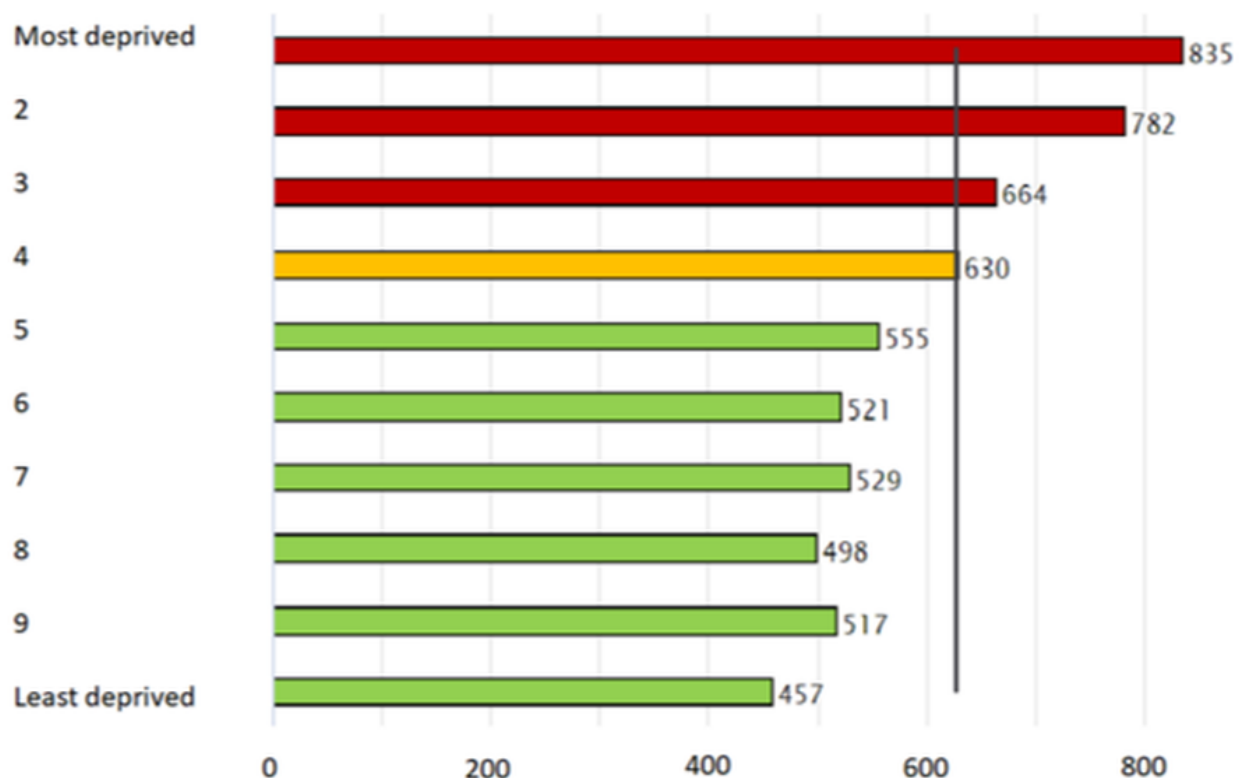
Alcohol-specific admissions

From 2021 to 2022, there were 342,795 alcohol-specific hospital admissions in England. This equates to a rate of 626 per 100,000 population. The number of alcohol-specific admissions for men during this period was 232,783, equating to a rate of 879 per 100,000 population. This was double that of females where there were 110,012 admissions, equating to a rate of 390 per 100,000 population while the male rate was 879.

The admission rate was highest in the North East region (991 per 100,000 population) and lowest in the East of England region (433 per 100,000 population).

The rate of alcohol-specific admissions in the most deprived tenth of lower tier local authorities (835 per 100,000 population) was significantly higher than the rate in the least deprived tenth (457 per 100,000 population).

Figure 4: Alcohol-specific admission rate, lower tier local authority deprivation deciles in England, 2021 to 2022



Source: calculated by OHID Population Health Analysis (PHA) team using data from NHS England Hospital Episode Statistics (HES) and Office for National Statistics (ONS) mid-year population estimates.

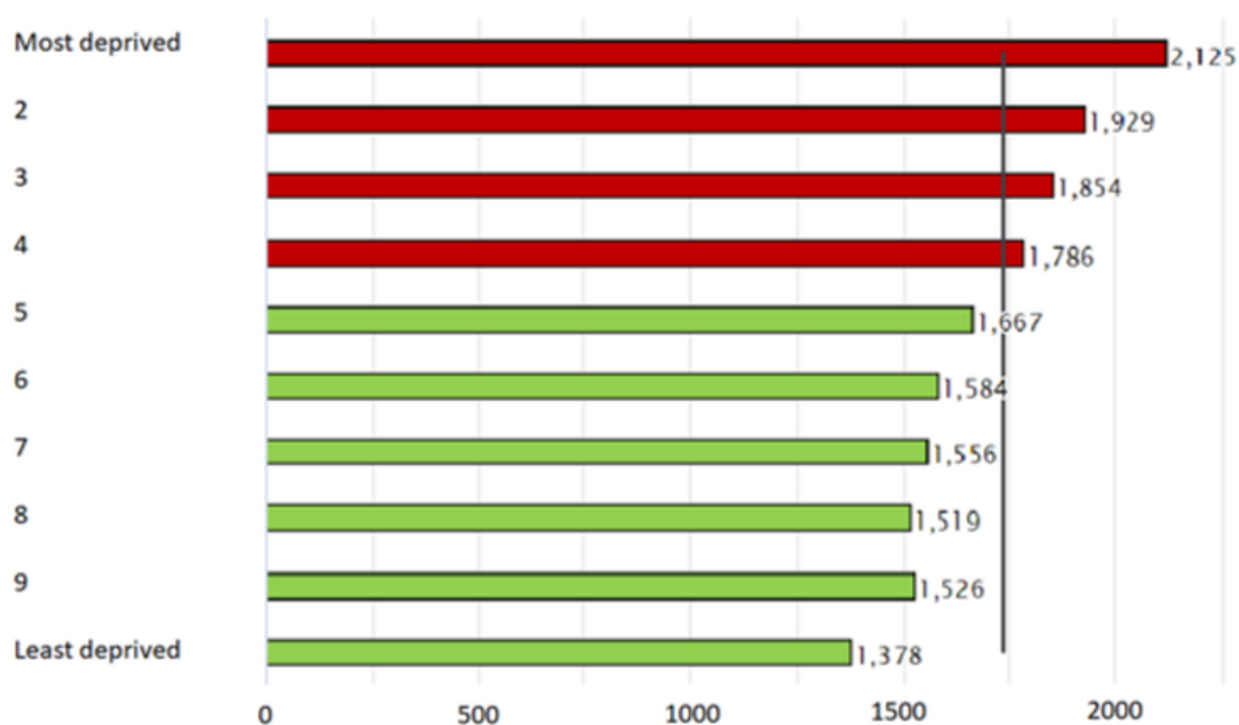
Alcohol-related admissions (broad)

There were 948,312 alcohol-related admissions under the broad definition in 2021 to 2022. This equates to a rate of 1,734 (per 100,000 population). The female rate was 906 (per 100,000 population) while the male rate was 2,683 (per 100,000 population). Consequently, the number of alcohol-related (broad) admissions in 2021 to 2022 for males (690,658) was 2.7 times the figure for females (257,654).

The admission rate was highest in the North East region (2,323 per 100,000 population) and lowest in the East of England region (1,507 per 100,000 population).

The rate of alcohol-related (broad) admissions in the most deprived tenth of lower tier local authorities (2,125 per 100,000 population) was significantly higher than the rate in the least deprived tenth (1,378 per 100,000 population).

Figure 5: Alcohol-related (broad) admissions, lower tier local authority deprivation deciles in England, 2021 to 2022



Source: calculated by OHID Population Health Analysis (PHA) team using data from NHS England Hospital Episode Statistics (HES) and Office for National Statistics (ONS) mid- year population estimates.

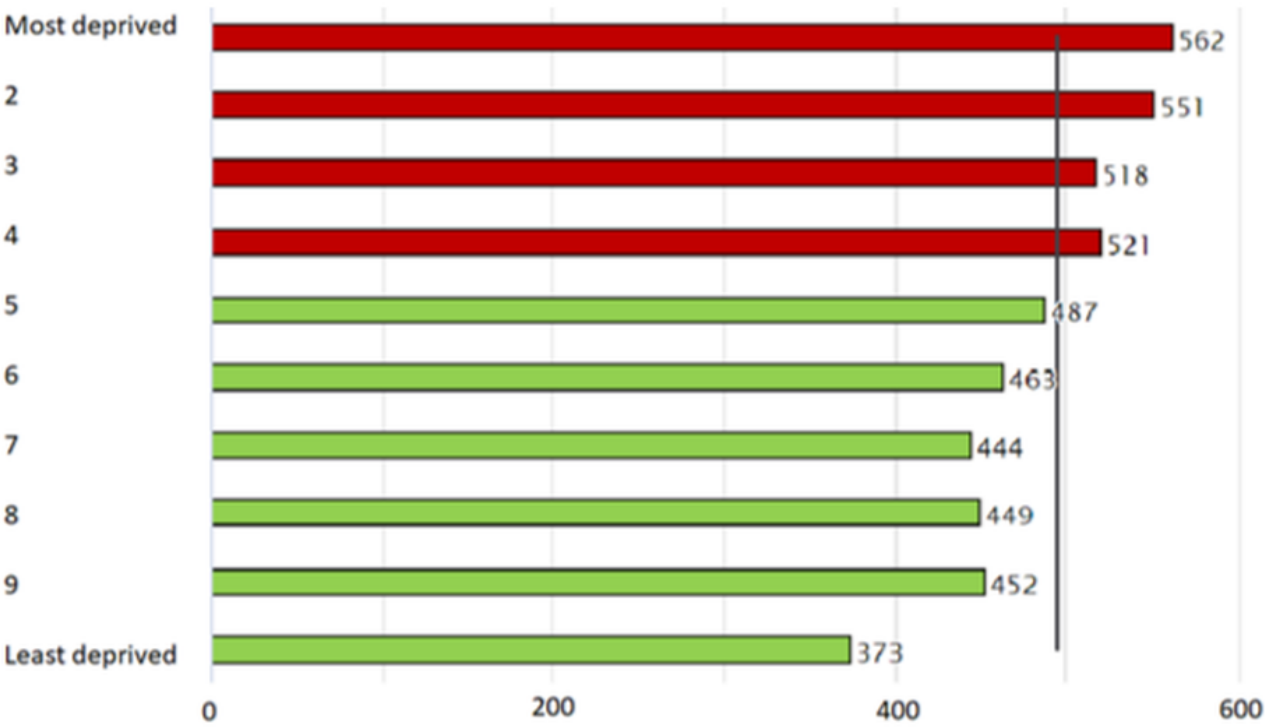
Alcohol-related admissions (narrow)

There were 270,774 alcohol-related admissions under the narrow definition in 2021 to 2022. This equates to a rate of 494 (per 100,000 population). The female rate was 341 (per 100,000 population) while the male rate was 664 (per 100,000 population). Consequently, the number of alcohol-related (narrow) admissions in 2021 to 2022 for males (174,544) was 1.8 times the figure for females (96,230).

The admission rate was highest in the North East region (721 per 100,000 population) and lowest in the South East region (411 per 100,000 population).

The rate of alcohol-related (narrow) admissions in the most deprived tenth of lower tier local authorities (562 per 100,000 population) was significantly higher than the rate in the least deprived tenth (373 per 100,000 population).

Figure 6: Alcohol-related (narrow) admissions, lower tier local authority deprivation deciles in England, 2021 to 2022



Source: calculated by OHID Population Health Analysis (PHA) team using data from NHS England Hospital Episode Statistics (HES) and Office for National Statistics (ONS) mid-year population estimates.

For more information in relation to Local Alcohol Profiles for England (LAPE) please use the following [link](#).

Appendix 4 – Cumulative Impact Zones

The following areas are designated as CIZ's in Barnet.

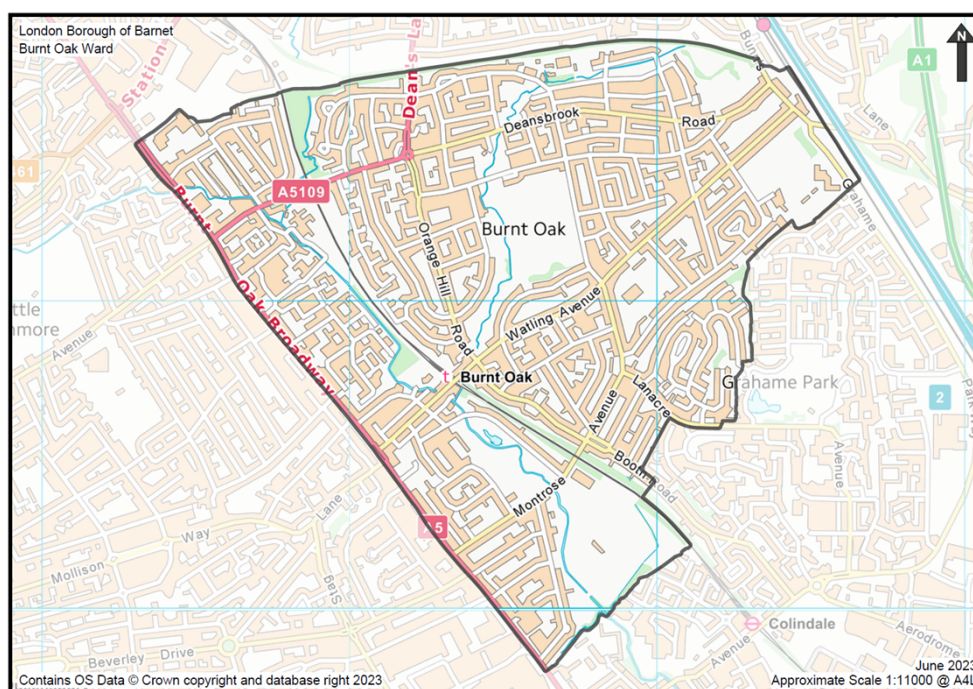
1 BURNT OAK

Cumulative Impact Zone Report Contents	
A	Statement of Adoption 36
B	Area 36
C	Date of Adoption
D	Evidence for Assessment 37-39
	1) A Report for Safer Communities Partnership Board: Substance misuse prevalence, trends, preventative interventions and local opportunities 2) Alcohol misuse impact in Burnt Oak Report 3) Public Health Assessment Refresh 2019

A Statement of Adoption

The licensing authority considers that the number of relevant authorisations in respect of premises in the area outlined below is such that it is likely that it would be inconsistent with the authority's duty under section 4(1) to grant any further relevant authorisations in respect of premises in that part or those parts.

B Area - BURNT OAK



C. Date of adoption:

Date of Adoption:	TBC
Date of review by:	TBC (Three years from adoption)

D. Evidence for assessment.

1 Report for Safer Communities Partnership Board:

Substance misuse prevalence, trends, preventative interventions and local opportunities

Louisa Songer – Senior Public Health Strategist
Hope Grant – Contract Data Analyst

LB Barnet, Public Health - December 2023

1. Executive Summary

This report offers the evidence base for prevention options, and suggestions for how these should be implemented in Barnet. It demonstrates the evidence by outlining local prevalence data and comparing with numbers in treatment, as well as outlining local trend data and demonstrating the effectiveness of the service.

The importance of addressing substance misuse should be considered both in terms of the human and economic impacts. Substance misuse-related harms can be tangible and can be given an economic cost, such as injuries, or can be intangible and almost impossible to cost such as emotional distress caused by living with a heavy drinker. The harms can be relatively mild, such as drinkers loitering near residential streets, or can be severe including death or a lifelong disability.

A Cabinet Office estimate placed the economic costs of alcohol in England at around £21 billion in 2012, equivalent to 1.3% GDP. Similarly, drug misuse also impacts all those around the user and the wider society. The Home Office estimated in 2010 to 2011 that the cost of illicit drug use in the UK was £10.7 billion per year.

The recommendations in this paper are supported by the Barnet “Combating Drugs Partnership Board” who have undertaken a full needs assessment relating to drugs and alcohol and formulated a supporting delivery plan. These are iterative documents which require departments across LB Barnet and external partners to take responsibility to drive the work forward.

Local prevalence data and unmet treatment need - Drugs

The Office for Health Inequalities and Disparities (OHID) produced updated prevalence estimates in Autumn 2023. These provide local areas with their new estimates of the prevalence of illicit opiate and / or crack cocaine use, as well as the estimated number of

people with alcohol dependency.

The prevalence rate of opiate and/or crack use in Barnet has increased between 2016-17 and 2019-20. The prevalence rate was lower than London and England in 2016-17, but was similar and possibly higher in 2018-19 and 2019-20 (higher estimate but overlapping confidence intervals).

Prevalence estimates show similar rates to London across the range of drug categories (opiates only, crack only, both opiates and crack). Compared to England, the rate of using opiates only is similar, but there is a small difference relating to crack use. Barnet has a slightly higher rate of people using crack only than England. This suggests that there is more crack cocaine use in Barnet, a picture reflected in London also.

Furthermore, when the prevalence is broken down by age, the rate of opiate use in Barnet is highest in people aged 35-64. This is also the case for London and England, and is reflective of an aging heroin using population and fewer younger people commencing heroin use. Barnet has a substantial unmet treatment need across all substance categories, and a significantly larger unmet percentage than London for opiate and/or crack, crack only, and opiates and crack. It is estimated that in Barnet 78% of heroin users (1,302 people), 94% of crack users (577 people), and 77% of crack and heroin users (1,331 people) are not accessing treatment.

Local prevalence data and unmet treatment need - Alcohol

Alcohol-related harm is largely determined by the volume of alcohol consumed and the frequency of drinking occasions. As such, the risk of harm is directly related to levels and patterns of consumption. In England, 23% of the population are drinking at above low risk levels so may benefit from some level of intervention, however in Barnet, this is 10%. Barnet's rate of problematic drinking has remained stable between 2016-17 and 2019-20 and is similar to the England rate and may be slightly below. The rate for London is similar to that for England.

Barnet's rate of unmet treatment need is also similar to London, with an estimated 76% of users (3,091 people) requiring treatment. This is clearly the largest treatment need in Barnet.

Prevention Opportunities

Some of the key ways we can impact alcohol related harm (including crime and disorder) focus on affecting national policy and regulation, for example considering options around taxation and price regulation and regulating marketing. Having said that, there is much that can be done at a local level, particularly when considering options for regulating the availability of alcohol. There are also interventions that can be conducted in the immediate drinking environment that have a great impact.

It is also essential, particularly when looking at preventing substance misuse more widely, to consider specific interventions that should be delivered with those particular risk groups and in particular settings. For example, offering information, advice and awareness raising in settings such as primary care, mental health services, sexual health services, health visiting, midwifery, criminal justice services, A&E, hostels, nightclubs, festivals and gyms (to target people using image and performance enhancing drugs).

Screening, identification and brief advice should be delivered at opportunistic and routine

appointments with statutory and other services such as those listed above, and skills training for vulnerable children and young people should be upscaled to help vulnerable young people develop appropriate skills such as conflict resolution and managing stress.

Putting the evidence into practice

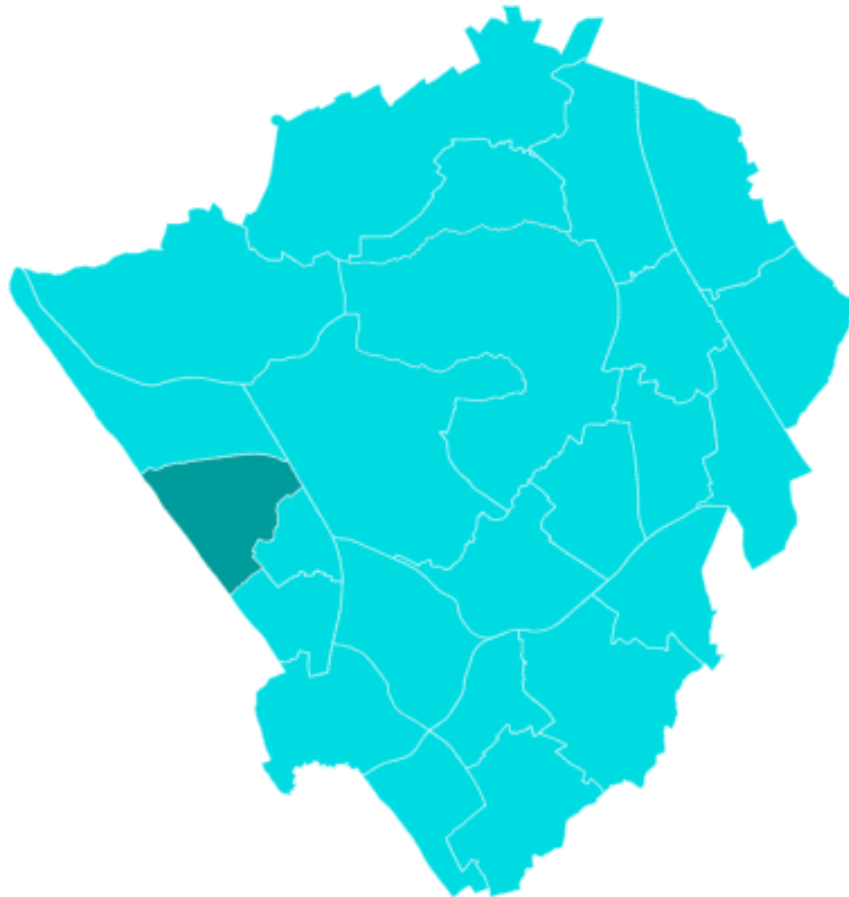
Partners must work collaboratively on local opportunities for improving outcomes. There are local structures and processes currently in place support a reduction in drug and alcohol-related harm however there is much work to be done to ensure these structures and processes are effective:

- **Leadership, vision & governance:** The Health and Wellbeing Board and Community Safety Partnership Board should articulate a clear and shared ambition for reducing drug and alcohol harm, demonstrated by strong oversight of the local Combating Drugs Partnership Board and delivery plan. They should also ensure strategic join up, and ensure common purpose reflected in strategy and commissioning.
- **Planning and commissioning services:** The partnership must be up to date with the needs of the local substance misusing population and in a position to address the needs of all at risk groups, including offenders, homeless people and those with complex needs. More must be understood about the new and emerging groups such as club-drug users and older adults. There must also be an updated plan for preventing and reducing alcohol related harm.
- **Data and Intelligence:** Routine, co-ordinated data sharing across local alcohol partners should be used to inform strategic planning and operational service delivery and relevant indicators of alcohol related harm should also be reflected in KPI dashboards across partnership boards.
- **Communications & Social Marketing:** A partnership approach to campaigns could be beneficial. These should be targeted at specific audiences based on population segmentation with clear pathways into suitable advice, information and support.
- **Alcohol Licensing:** Influencing local licencing policy is one of the most effective ways to prevent alcohol related harm. It is recommended that there should be improved recognition of alcohol-related harm in the local licensing policy with a commitment to use local crime, health and social care data to inform policy and planning.

2. Alcohol misuse impact in Burnt Oak Report

Ward Profile (based on 2021 Census data)

BARNET MAP WITH WARD BOUNDARIES



Ward Name	Population (Burnt Oak)	Number of households in Burnt Oak
Burnt Oak	21,857	7,397
Total percentage of Full-time employees in Burnt Oak	% of people with Level 3 qualifications and above in Burnt Oak	Percentage of unemployed in Burnt Oak
29.6%	48.5%	32.9%
% Total of all Black, Asian and Minority ethnic groups in Burnt Oak	% of Population who are in Bad/Very bad health in Burnt Oak	% of population disabled under the Equality Act in Burnt Oak
57.0%	5.0%	13.3%

Burnt Oak Male Population

10,565

London's Male Population

4,268,105

Gender distribution by population for Burnt Oak

Gender ● Female ● Male

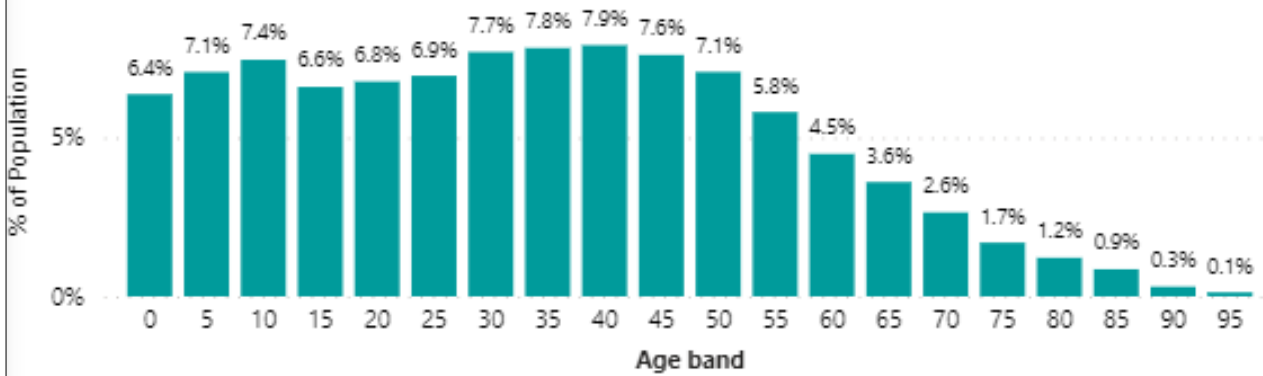


Gender distribution by population for London

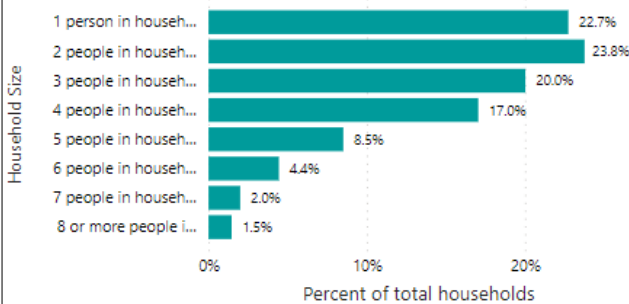
Gender ● Female ● Male



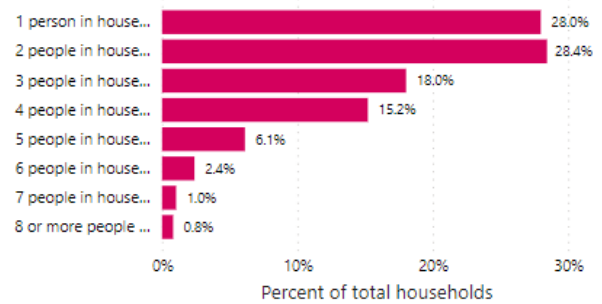
% of population by age band in Burnt Oak



Distribution of percentage of households as per size in Burnt Oak



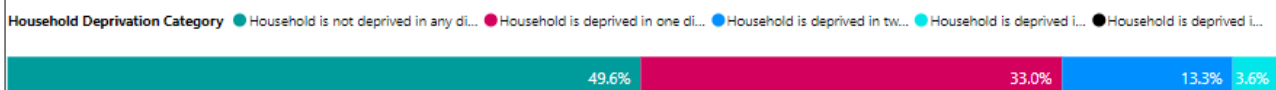
Distribution of percentage of households as per size in Barnet



Percentage of households per household deprivation category in Burnt Oak



Percentage of households per household deprivation category in Barnet



Further information relating to Barnet's Ward Profiles can be found using the following link [Barnet Ward Profile | Barnet Open Data](#)

Public Health Data

- The map shows that whilst Barnet's service users are distributed fairly evenly across the borough, there are notable pockets of concentration. Burnt Oak and Child's Hill have the highest number of treatment episodes, followed by Friern Barnet and Barnet Vale. It is relevant to note, particularly for Burnt Oak and Child's Hill that these wards meet Barnet's borders with Camden and Brent, presenting opportunities and challenges for cross border working, particularly given how drug markets operate.

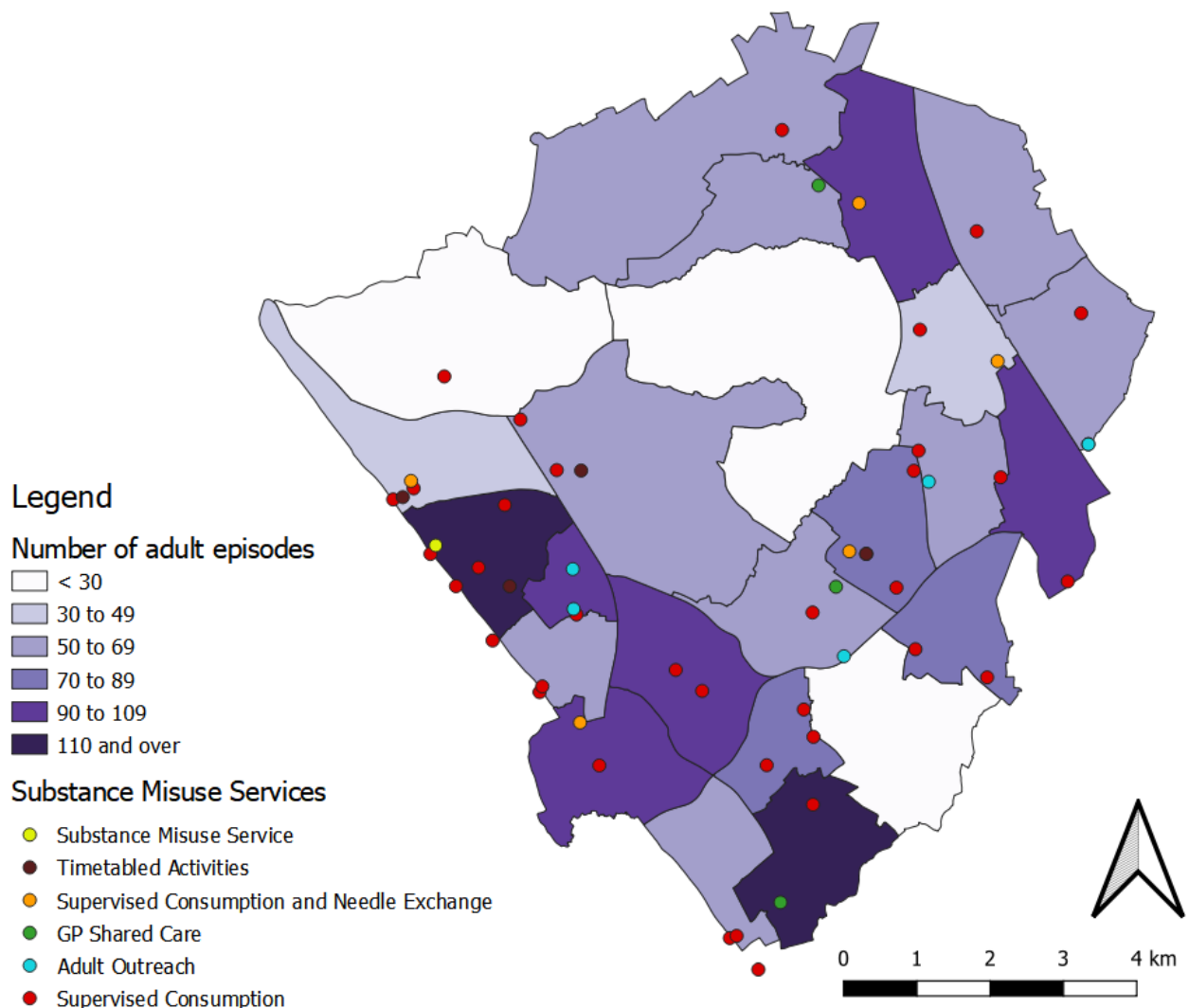


Figure 1: Heat map to show the number of adult substance misuse treatment episodes in 2020-22 by ward, together with substance misuse service locations.

- Although the Barnet rates of hospital admissions for alcohol are lower than the national and London rates, the graph below shows ward level data that indicates this is not the case across the borough.
- Wards with higher deprivation also have higher rates of hospital admissions. Burnt Oak and Underhill are of particular note. This corresponds to the number of people accessing treatment in these areas.

- Additionally, Barnet has an unusually high proportion of adults who abstain from drinking alcohol which impacts generally on admission and death rates.

Alcohol hospital admissions by ward, 2016-2021

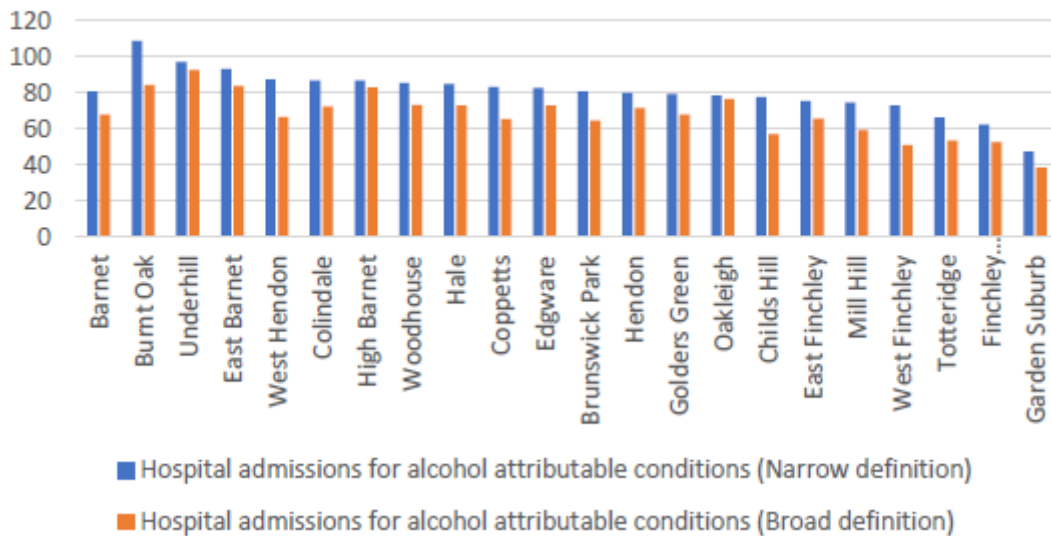


Figure 2: Admission episodes for alcohol related conditions by ward

Blue Light Services Data

Ambulance Data

- Alcohol-related ambulance call outs for Barnet adults (aged 18+), by ward, 2022/23 are shown in the Figure 3 below:

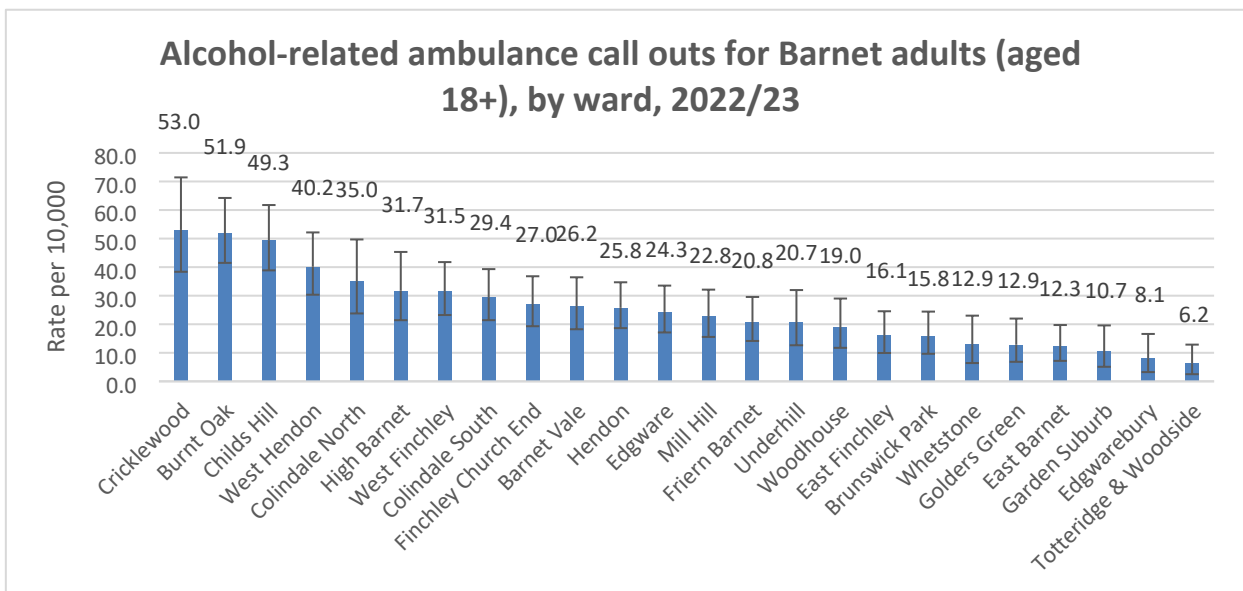


Figure 3: Alcohol-related ambulance call outs for Barnet adults (aged 18+), by ward, 2022/23

- As you can see from the table above Burnt Oak shows as the second highest ward in relation to the alcohol related ambulance call outs for Barnet adults (ages 18+) in 2022/23.

- Alcohol related ambulance callouts and violence against person crime peak from around 2200 hours to after midnight. A correlation to Burnt Oak night time economy.
- The London Ambulance Service attendances to alcohol related illness, alcohol related violent crime and alcohol related ASB hotspot is Watling Avenue and its surrounding streets.

Police Data

The figure below shows that Overall Crimes reported in Burnt Oak Oct 2022 – November 2023.

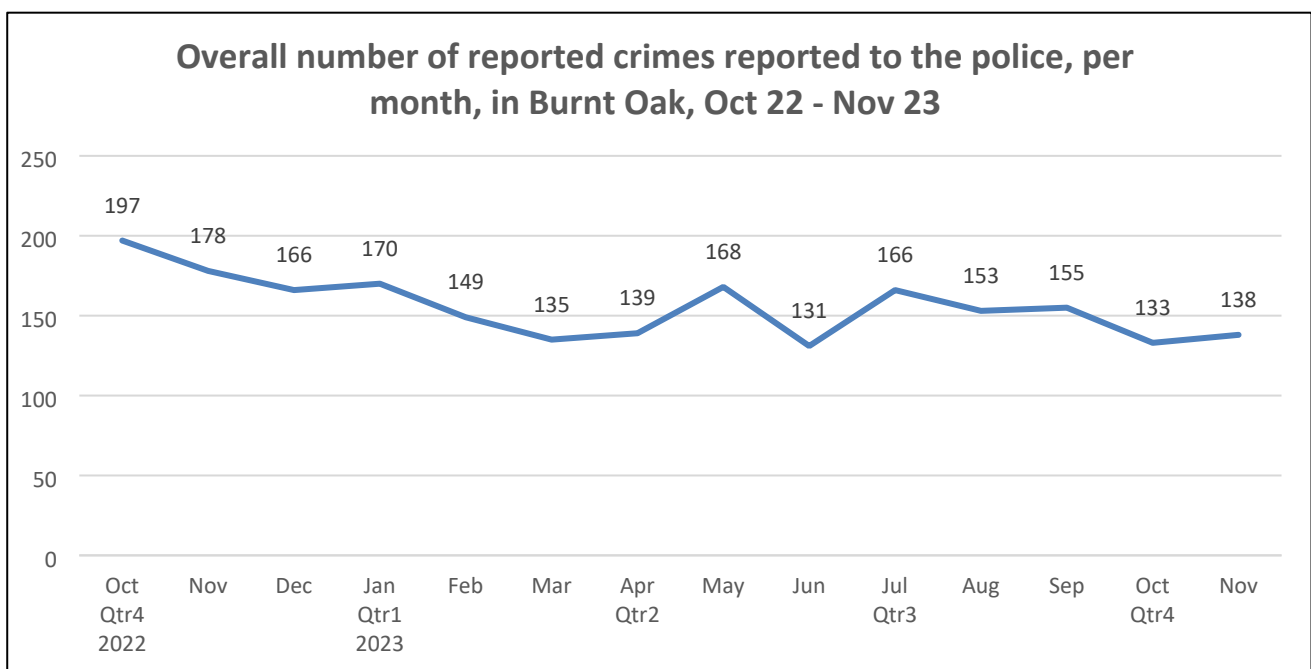


Figure 4. Overall Crimes reported in Burnt Oak Oct 2022 – November 2023 are shown in Figure 4

- Alcohol related anti-social behavior peak days are Friday, Saturday and Sunday.
- Figure 4 shows that the overall number of reported to the police in Burnt Oak has remained pretty static over the year.
- Figure 5 below identifies the ASB hot spots in Burnt Oak recorded between October 2022 and November 2023 and shows their proximity to licensed premises.

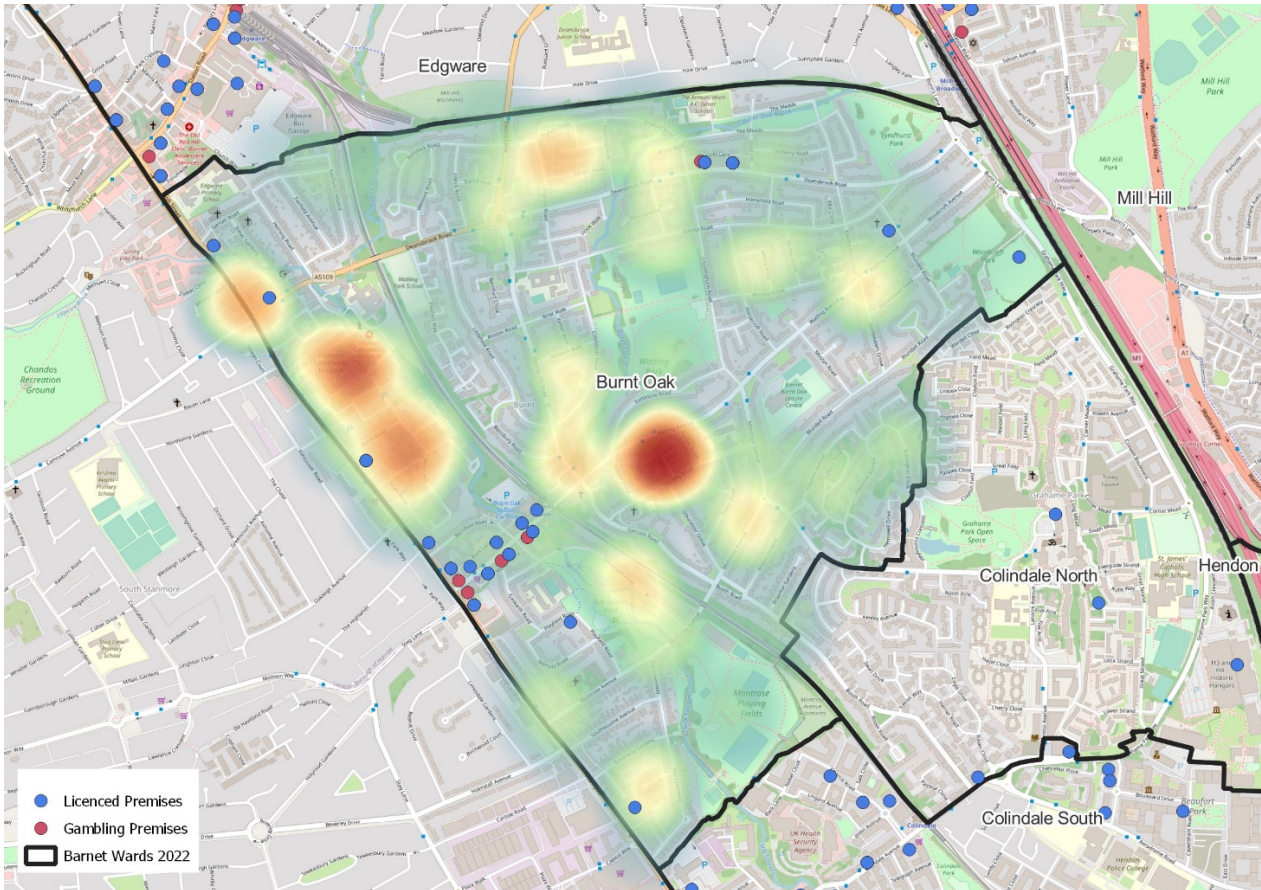
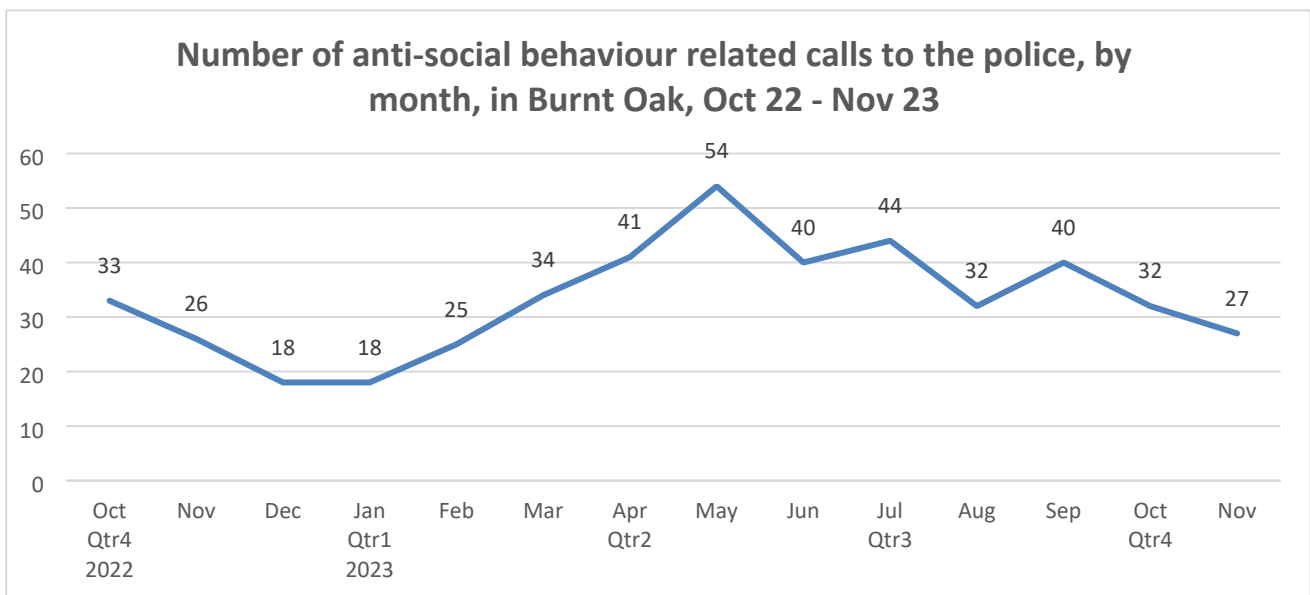


Figure 5 - Updated Burnt Oak hotspot map for ASB in period Oct 22 to Nov 23

- It would appear that the hotspots identified are situated within a short distance of the more densely populated licensed premises areas.



- For the purpose of this topic, Crime and ASB related incidents in Burnt Oak recorded in 2022/2023 have been grouped into quarters (Oct – Dec 2022 = Q4, Jan – Mar = Q1, Apr - Jun = Q2, Jul - Sep = Q3 and Oct - Nov = Q4).

- Anti-social behavior in Burnt Oak started at the beginning of 2023 at its lowest with 18 ASB related incidents being recorded. There was a steady increase in Q2 where we see it peak at 54 incidents in May.
- November 2022 (Q4) showed that the number of recorded ASB incidents at 26. This shows that there has been a 1% increase in incidents reported in the same month 2023.).
- Burnt Oak is in the worst 10 of crime rate per 1000 population in the borough with there being 84.8 crimes being reported for every 1000 residents.
- Violence Against the Person is the top of the list of crimes reported in Burnt Oak in the last 12 months followed in second place by Anti-Social Behavior related incidents
- During the last 12 months, Burnt Oak accounted for 5% of the total number of ASB related calls to the police

3) Public Health - Barnet Adults Substance Misuse Service Review and Needs Assessment Refresh 2019

The information below taken from the Adult Substance Misuse Service Review and Needs Assessment Refresh 2019 on alcohol in Barnet and especially ambulance call outs data, could add weight to the arguments in favour of a CIZ in Burnt Oak.

For the full document relating to alcohol use in Barnet overall, please see <https://www.barnet.gov.uk/health-and-wellbeing/health-and-wellbeing-key-documents/barnet-substance-misuse-needs-assessments>

Figure 1 below is taken from Public Health England's (PHEs), Local Alcohol Profile for England. This provides information on a range of indicators relating to alcohol and there is a comparison between Barnet and the England average. Figure 1 shows that Barnet is significantly better across all indicators than the average for England but this does not mean that Barnet has no issues with alcohol. For example, 1,068 years of life were lost due to alcohol in 2017 in Barnet and there were 1,576 admissions for alcohol related conditions (narrow measure see below) and 6,182 admission episodes for alcohol related conditions (broad measure see below).

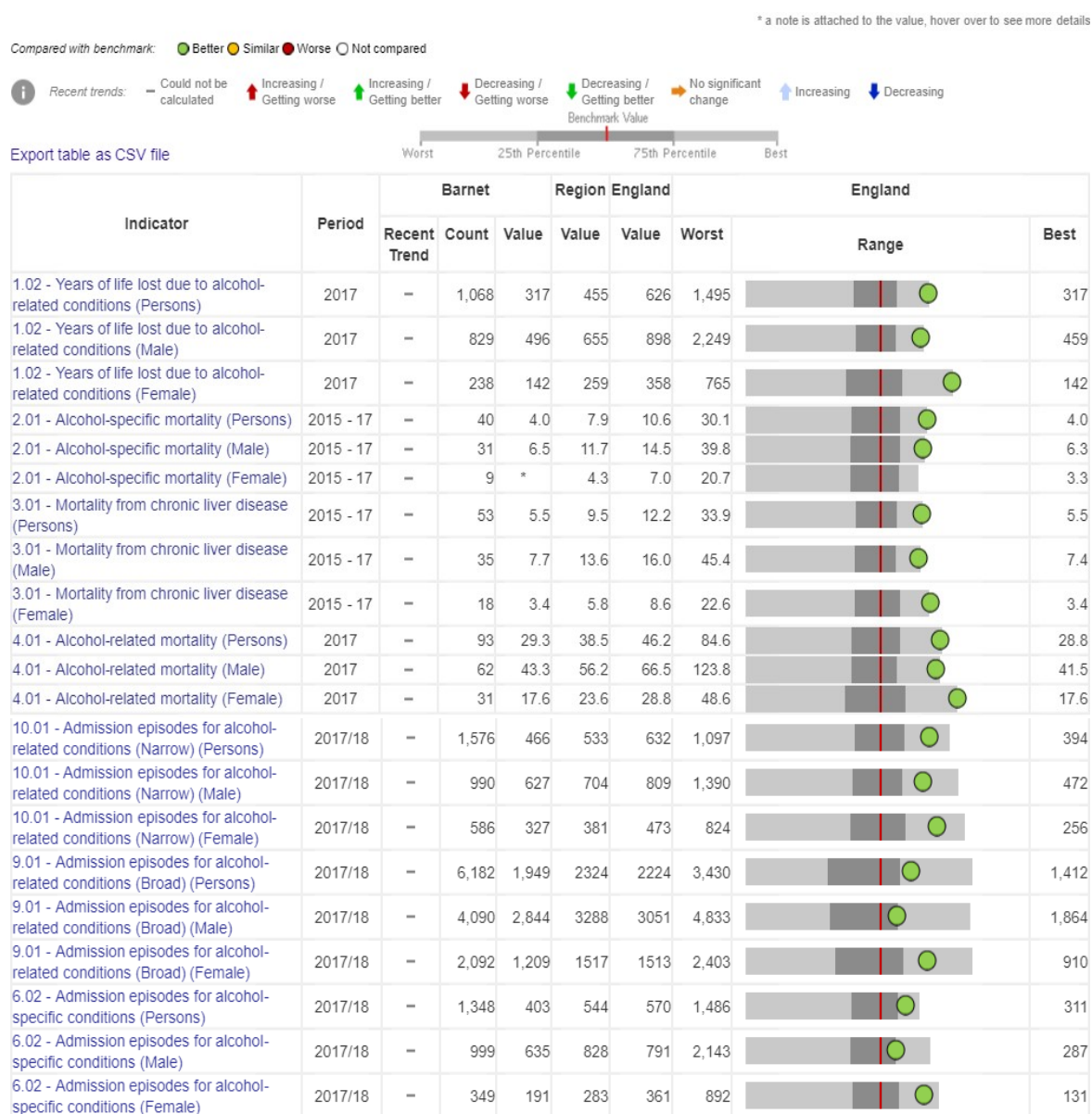
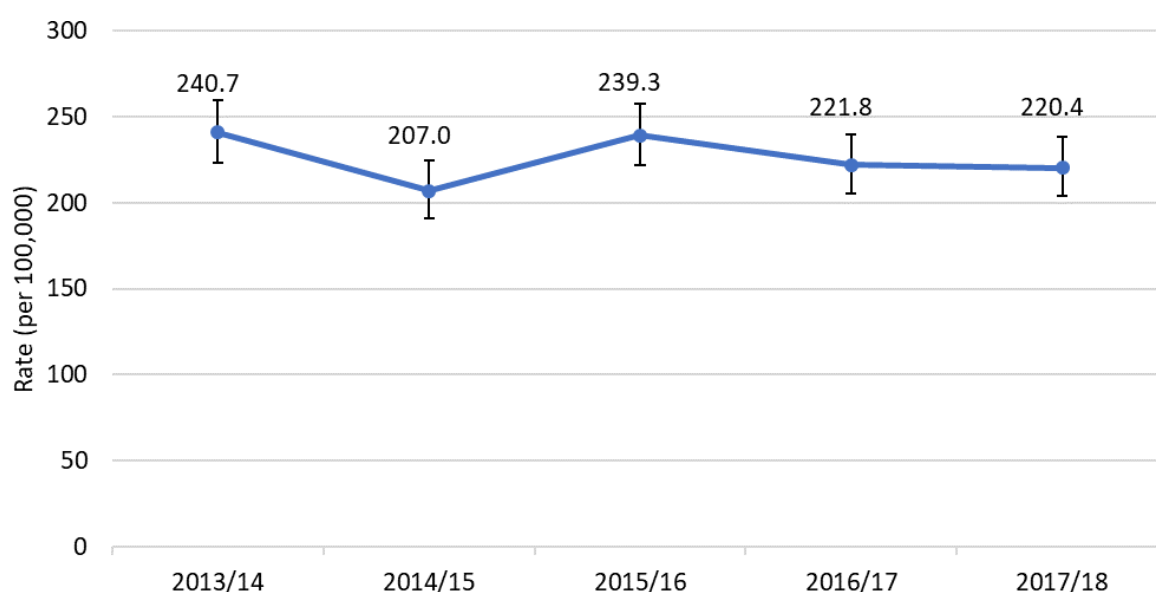


Figure 1: Barnet local alcohol profile indicators

Alcohol-related ambulance callout data

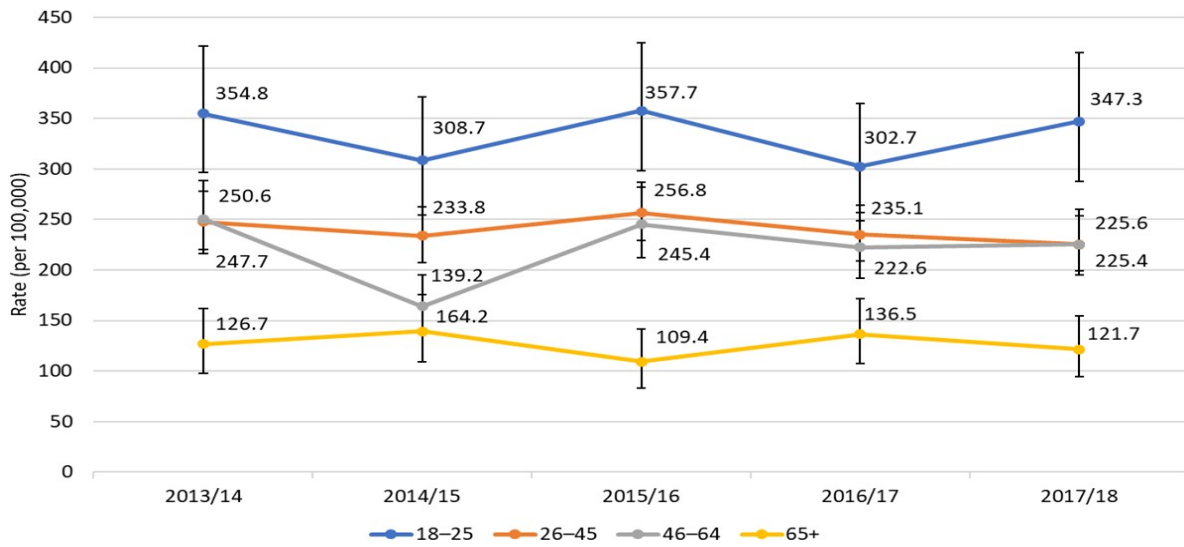
Ambulance service data can provide a sense of the scale of alcohol issues in a local area. The data below was obtained from the Safe Stats website and population data was gained from the Greater London Authority (GLA) and the Office of National Statistics (ONS). Figure 2 below provides information relating to alcohol related ambulance call outs for adults in Barnet between the years of 2013 to 2018. It shows that the rate per 100,000 in Barnet fluctuates but overall it has remained similar as the confidence intervals surrounding the actual figures overlap across all years.

Figure 2: Alcohol-related ambulance callouts for Barnet adults, 2013/14–2017/18²³



Looking at the rate per 100,000 of alcohol related ambulance call outs for Barnet residents by age ranges produced Figure 3 below. The Figure appears to show that the highest rate of ambulance call outs between 2013/14 and 2017/18 was in the 18-25- year-old groups, but during 2014/15 and 2016/17 this conclusion is questionable, due to the confidence intervals overlapping with the 26-45-year-old age group. In addition, the confidence intervals around the rate for 26-45-year olds between 2013/14 and 2017/18 crosses the rate for 46-64-year olds across all years, apart from during the years of 2014/15. Due to the number of confidence intervals that overlap in Figure 3 below, it is difficult to draw any firm conclusions from this data.

Figure 3: Alcohol-related ambulance callouts for Barnet adults, by age, 2013/14–2017/18²⁴



In the final Figure in this section, the ward location of the Barnet call outs during the years of 2017/18 was plotted as a rate per 100,000. The highest rates of ambulance call outs appear to be in Burnt Oak ward, however, when consideration is given to the confidence interval surrounding this rate, this conclusion cannot be made due to overlaps with the confidence interval around the second highest ward of West Finchley. There is also overlap in the confidence intervals around the rates for Burnt Oak, West Finchley and the third highest ward rate for Colindale. The wards with the lowest rates are listed in this Figure as Totteridge, Mill Hill and Brunswick Park, again due to overlapping confidence intervals, this should be viewed with caution. Please note that data on ambulance call out rates, could be a reflection of a number of issues not related to alcohol consumption by residents who live in these wards. For example, the location of on trade licensed premises could influence the data.

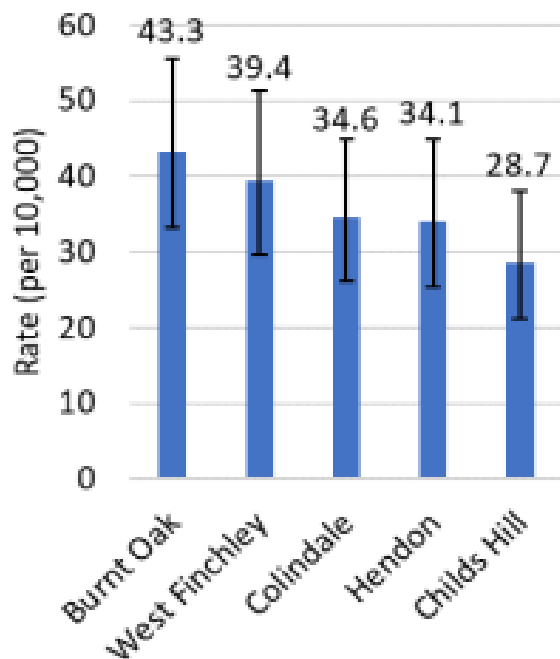


Figure 4: Alcohol-related ambulance call outs for Barnet adults, by ward, 2017/18²⁵

Although the figures relating to alcohol harm in Barnet appear to not be significantly increasing there is still evidence that alcohol related health harms are not reducing either.

The area of Burnt Oak, where the CIZ is proposed appears to have the highest numbers of ambulance related call outs in Barnet (although not statistically significant) and Public Health are supportive of the introduction of a CIZ for this reason.